



WEST VALLEY WATER DISTRICT
855 W. BASE LINE ROAD, RIALTO, CA 92376
PH: (909) 875-1804 FAX: (909) 875-1849

REGULAR BOARD MEETING
AGENDA

THURSDAY, JUNE 3, 2021
CLOSED SESSION - 6:00 PM • OPEN SESSION – 6:45 PM

BOARD OF DIRECTORS

Channing Hawkins, President
Kyle Crowther, Vice President
Dr. Michael Taylor, Director
Greg Young, Director
Dr. Clifford Young, Director

"In order to comply with legal requirements for posting of agendas, only those items filed with the District Secretary's office by noon, on Wednesday a week prior to the following Thursday meeting, not requiring departmental investigation, will be considered by the Board of Directors."

Teleconference Notice: In an effort to prevent the spread of COVID-19 (Coronavirus), and in accordance with the Governor's Executive Order N-29-20 and the order of the County of San Bernardino dated March 17, 2020, there will be no public location for attending this Board Meeting in person. Members of the public may listen and provide public comment via telephone by calling the following number and access code: Dial: (888) 475-4499, Access Code: 840-293-7790 or you may join the meeting using Zoom by clicking this link: <https://us02web.zoom.us/j/8402937790>. Public comment may also be submitted via email to the Board Secretary, Peggy Asche at peggy@wvwd.org. The webinar will also be available for public viewing by visiting www.wvwd.org. If you require additional assistance, please contact peggy@wvwd.org.

OPENING CEREMONIES

Call to Order
Pledge of Allegiance
Opening Prayer
Roll Call of Board Members

ADOPT AGENDA

PUBLIC PARTICIPATION

Any person wishing to speak to the Board of Directors on matters listed or not listed on the agenda, within its jurisdiction, is asked to complete a Speaker Card and submit it to the District Clerk. Each speaker is limited to three (3) minutes. Under the State of California Brown Act, the Board of Directors is prohibited from discussing or taking action on any item not listed on the posted agenda. Comments related to noticed Public Hearing(s) and Business Matters will be heard during the occurrence of the item.

Public communication is the time for anyone to address the Board on any agenda item or anything under the jurisdiction of the District. Also, please remember that no disruptions from the crowd will be tolerated. If someone disrupts the meeting, they will be removed.

CONSENT CALENDAR

All matters listed under the Consent Calendar are considered routine and will be enacted by one vote. There will be no separate discussion of these items unless a member of the Board of Directors, Staff Member, or any member of the public request a specific item(s) be removed for separate action.

Consideration of:

1. May 6, 2021 - Regular Board Meeting Minutes. **(Page No. 5)**
2. Adopt Resolution 2021-11 - Adopting Option 1A Development Fee Schedule and Fire Service Capacity Charge. **(Page No. 9)**
3. Adopt Resolution No. 2021-12 - Annual Operating and Capital Improvement Budget for Fiscal Year 2021-2022. **(Page No. 61)**
4. Adopt Resolution No. 2021-13 - Salary Schedule and Job Classification Pay Schedule for Fiscal Year 2021-2022. **(Page No. 65)**
5. Emergency Purchase of a Variable Frequency Drive (VFD) for the North Well at East Complex. **(Page No. 70)**

BUSINESS MATTERS

None

REPORTS - LIMITED TO 5 MINUTES MAXIMUM (Presentations or handouts must be provided to Board Members in advance of the Board Meeting).

1. **Board Members**
2. **General Manager**
3. **Legal Counsel**

UPCOMING MEETINGS

1. June 8, 2021 – West Valley Water District Safety & Technology Committee Meeting at 6:00 p.m., at District Headquarters.
2. June 9, 2021 - West Valley Water District Finance Committee Meeting at 1:00 p.m., at District Headquarters.
3. June 9, 2021 - West Valley Water District Engineering, Operations & Planning Committee at 6:00 p.m., at District Headquarters.
4. June 10, 2021 - West Valley Water District External Affairs Committee Meeting at 6:00 p.m., at District Headquarters.
5. June 14, 2021 - West Valley Water District Human Resources Committee Meeting at 6:00 p.m., at District Headquarters.
6. June 17, 2021 – West Valley Water District Regular Board of Directors Meeting at 6:30 p.m. (6:00 p.m. Closed Session), at District Headquarters.
7. June 22, 2021 - West Valley Water District Policy Review & Oversight Committee Meeting at 6:00 p.m., at District Headquarters.

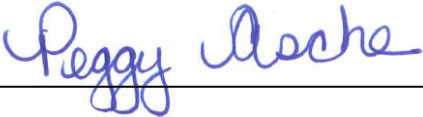
CLOSED SESSION

- CONFERENCE WITH LEGAL COUNSEL – ANTICIPATED LITIGATION – Significant exposure to litigation pursuant to paragraph (2) of subdivision (d) of Section 54956.9(b): Number of Cases: Three (3).
- CONFERENCE WITH LEGAL COUNSEL - EXISTING LITIGATION - Naisha Davis v. West Valley Water District et al. Case No. 20STCV0323.
- CONFERENCE WITH LEGAL COUNSEL – EXISTING LITIGATION – San Bernardino County v. West Valley Water District et al. Case No. CIV SB 2113136.
- CONFERENCE WITH LEGAL COUNSEL – EXISTING LITIGATION - West Valley Water District v. The Dow Chemical Company, et al., San Bernardino Superior Court, Judicial Council Coordination Proceeding No. 4435, Case No. CGC-21-590529.
- PUBLIC EMPLOYEE PERFORMANCE EVALUATION - Pursuant to Government Code Section 54957 Title(s): General Counsel.

ADJOURN

DECLARATION OF POSTING:

I declare under penalty of perjury, that I am employed by the West Valley Water District and posted the foregoing Agenda at the District Offices on May 27, 2021.



Peggy Asche, Board Secretary

Please Note:

Material related to an item on this Agenda submitted to the Board after distribution of the agenda packet are available for public inspection in the District's office located at 855 W. Baseline, Rialto, during normal business hours. Also, such documents are available on the District's website at www.wvwd.org subject to staff's ability to post the documents before the meeting.

Pursuant to Government Code Section 54954.2(a), any request for a disability-related modification or accommodation, including auxiliary aids or services, in order to attend or participate in the above-agendized public meeting should be directed to Peggy Asche, at least 72 hours in advance of the meeting to ensure availability of the requested service or accommodation. Ms. Asche may be contacted by telephone at (909) 875-1804 ext. 703, or in writing at the West Valley Water District, P.O. Box 920, Rialto, CA 92377-0920.

MINUTES
REGULAR BOARD MEETING
of the
WEST VALLEY WATER DISTRICT
May 6, 2021

Attendee Name	Present	Excused	Absent
Board of Directors			
Channing Hawkins	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Michael Taylor	<input checked="" type="checkbox"/> remote	<input type="checkbox"/>	<input type="checkbox"/>
Kyle Crowther	<input checked="" type="checkbox"/> remote	<input type="checkbox"/>	<input type="checkbox"/>
Clifford Young	<input checked="" type="checkbox"/> remote	<input type="checkbox"/>	<input type="checkbox"/>
Gregory Young	<input checked="" type="checkbox"/> remote	<input type="checkbox"/>	<input type="checkbox"/>
Staff			
Shamindra Manbahal	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Van Jew	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Naseem Farooqi	<input checked="" type="checkbox"/> remote	<input type="checkbox"/>	<input type="checkbox"/>
Haydee Sainz	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Peggy Asche	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Linda Jadeski	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Jon Stephenson	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Joanne Chan	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Albert Clinger	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Jose Velasquez	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Rosa Gutierrez	<input checked="" type="checkbox"/> remote	<input type="checkbox"/>	<input type="checkbox"/>
Legal Counsel			
Robert Tafoya	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

OPENING CEREMONIES

- Pledge of Allegiance - Led by Robert Tafoya, General Counsel
- Opening Prayer - Led by Director Dr. Clifford Young
- Call to Order
- Roll Call of Board Members

ADOPT AGENDA

Director Dr. Clifford Young motioned to adopt the agenda and Vice President Kyle Crowther second the motion. Hearing no discussion, the following vote was taken:

WVWD

Minutes: 5/6/21

RESULT:	ADOPTED [UNANIMOUS]
MOVER:	Clifford Young, Director
SECONDER:	Kyle Crowther, Vice President
AYES:	Channing Hawkins, Michael Taylor, Kyle Crowther, Clifford Young, Gregory Young

PUBLIC PARTICIPATION

There was no public participation.

PRESENTATION

- **Water Treatment Tour.**

Mr. Shamindra Manbahal, Interim General Manager, reported that recently a water treatment tour video was created to show our customers how water arrives to their homes. This video is narrated by Sergio Granda, Chief Treatment Plant Operator. The video was presented for the Board members to view. Mr. Manbahal stated that this was a collective effort and reported that this is one of several videos planned to record and share on the District’s Facebook and YouTube pages. Also, stated that this all resulted from our Public Affairs Department, Naseem Farooqi and thanked him for highlighting the District as well as thanked Sergio Granda and the entire Operations team for a job well done. Director Dr. Michael Taylor thanked Mr. Manbahal and staff stating that it is always nice to see training videos for the public to see what transpires in getting water to their homes. Vice President Crowther echoed what Director Dr. Taylor stated and said since he has been on the Board, this is the first video he has witnessed and applauded all staff. President Hawkins also thanked staff for their professionalism and stated that he did have the opportunity to tour the treatment plant with Sergio Granda and commended all staff for the daily jobs they do for the District.

CONSENT CALENDAR

Director Dr. Michael Taylor motioned to approve all Item No’s. 1 thru 10 and Vice President Kyle Crowther second the motion. Hearing no discussion, the following vote was taken:

RESULT:	ADOPTED [UNANIMOUS]
MOVER:	Michael Taylor, Director
SECONDER:	Kyle Crowther, Vice President
AYES:	Channing Hawkins, Michael Taylor, Kyle Crowther, Clifford Young, Gregory Young

1. **APRIL 15, 2021 - REGULAR BOARD MEETING MINUTES.**
2. **CONTRACT MANAGEMENT POLICY.**
3. **RESOLUTION NO. 2021-5 - INVESTMENT POLICY.**

WVWD

Minutes: 5/6/21

4. **RESOLUTION NO. 2021-7 FINANCIAL PACKAGE FOR OLIVER P. ROEMER WATER FILTRATION FACILITY EXPANSION.**
5. **AGREEMENT WITH METROPOLITAN WATER DISTRICT, SAN BERNARDINO VALLEY MUNICIPAL WATER DISTRICT, AND INLAND EMPIRE UTILITIES AGENCY FOR STATE WATER PROJECT WATER.**
6. **INFRASTRUCTURE AGREEMENT.**
7. **AMENDED AGREEMENT WITH DAVID TURCH AND ASSOCIATES.**
8. **AGREEMENT WITH TRES ES. INC. FOR STATE LOBBYING.**
9. **AGREEMENT WITH MIKE ROQUET CONSTRUCTION FOR AS-NEEDED SERVICES FOR PERMANENT TRENCH PAVING.**
10. **AGREEMENT WITH GENERAL PUMP COMPANY, INC. FOR AS-NEEDED SERVICES FOR WELL & BOOSTER MAINTENANCE AND REPAIRS.**

BUSINESS MATTERS

11. **UPDATE: FIXED BED REACTOR PERCHLORATE (FXB) TREATMENT SYSTEM.**

There was discussion regarding this item. Mr. Shamindra Manbahal stated that he would like to pull this item and bring it back to the next regularly scheduled Board meeting for consideration.

REPORTS - LIMITED TO 5 MINUTES MAXIMUM (Presentations or handouts must be provided to Board Members in advance of the Board Meeting).

1. **Board Members**

- Director Greg Young wished all a Happy Mother's Day.
- President Channing Hawkins thanked all for joining this evening and wished staff and the community a Happy Mother's Day.

2. **General Manager**

- Mr. Shamindra Manbahal, Interim General Manager, reported that the HR Department - Wellness Committee, held a very interesting event on Tuesday, May 4th with painting easels in the Board room and allowing employees to paint before beginning work. This event was well attended, and all seemed to enjoy. The HR Department is anticipating future wellness activities like this for the employees.

3. **Legal Counsel**

- Mr. Robert Tafoya reported out of Closed Session stating that the Board considered several items; however only one final action was taken. The Board voted to follow the District attorney's advice in a letter dated February 25, 2021, to seek reimbursement from Dr.

WVWD

Minutes: 5/6/21

Clifford Young for a Sierra Lakes dinner that took place on December 7, 2017. The following vote was taken:

Vice President Kyle Crowther	Yes
President Channing Hawkins	Yes
Director Dr. Michael Taylor	Yes
Director Greg Young	Abstain
Director Dr. Clifford Young	No

CLOSED SESSION

1. CONFERENCE WITH LEGAL COUNSEL – ANTICIPATED LITIGATION – Significant exposure to litigation pursuant to paragraph (2) of subdivision (d) of Section 54956.9: Number of Cases: Two (2).
2. PUBLIC EMPLOYEE PERFORMANCE EVALUATION - Pursuant to Government Code Section 54957 Title(s): General Counsel.
3. CONFERENCE WITH LABOR NEGOTIATOR (54957.6) DISTRICT NEGOTIATORS; Shamindra Manbahal, Robert Tafoya, Union Negotiators; re: International Union of Operating Engineers, Local 12.

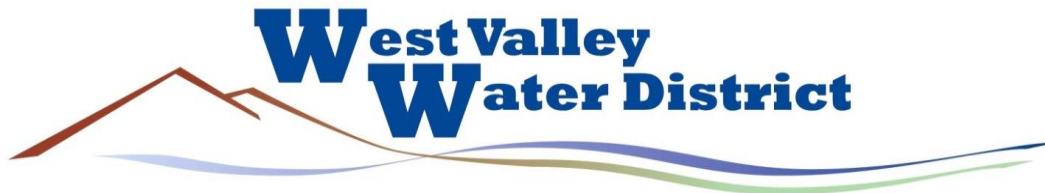
ADJOURN

There being no further business, the meeting adjourned at 7:52 p.m.

Channing Hawkins
President of the Board of Directors
of West Valley Water District

ATTEST:

Peggy Asche, Board Secretary



**BOARD OF DIRECTORS
STAFF REPORT**

DATE: June 3, 2021
TO: Board of Directors
FROM: Shamindra Manbahal, Interim General Manager
SUBJECT: **ADOPT RESOLUTION 2021-11, ADOPTING OPTION 1A
DEVELOPMENT FEE SCHEDULE AND FIRE SERVICE CAPACITY
CHARGE**

BACKGROUND:

The Capacity Charge is not paid by existing customers. The Capacity Charge is paid by development companies as a one-time charge in exchange for the benefit of connecting to a water system that others paid for. Capacity Charges imposed represent a proportionate share of the cost of facilities necessary to provide system capacity to a new development.

Government Code Section 66013(b)(3) defines a “Capacity Charge” to mean a “charge for public facilities in existence at the time a charge is imposed or charges for new public facilities to be acquired or constructed in the future that are of proportional benefit to the person or property being charged.

DISCUSSION:

In October 2021, Robert D. Niehaus, Inc. was contracted by the District to prepare a Development Impact Fee Study (study) based on the newly adopted 2020 Water Facilities Master Plan (WFMP). The purpose of the WFMP is to determine the future water demands and supply requirements, and to identify the water facilities needed to produce, deliver, store and transport that supply to the District’s customers. Development Impact Fees are primarily intended to recover the funds needed to support the CIP costs for expansion.

Attached as Exhibit A is Resolution 2021-11 and Option 1A Development Impact Fee Schedule and Fire Service Capacity Charge followed by the Development Impact Fee Study prepared by Robert D. Niehaus, Inc. Option 1A provides a two-year phased in approach with an annual increase of 3.37% after 6/3/2023.

FISCAL IMPACT:

The Fiscal Impact will be based on Option 1A Fee Schedules attached and upon Board approval.

STAFF RECOMMENDATION:

It is recommended that the Board of Directors adopt Resolution No. 2021-11, adopting Option 1A as presented.

Respectfully Submitted,

Shamindra Manbahal

Shamindra Manbahal, Interim General Manager

LJ:pa

ATTACHMENT(S):

1. Exhibit A - Resolution 2021-11, Option 1A and the 2021 WVWD Development Impact Fee Study

EXHIBIT A

RESOLUTION NO. 2021-11**RESOLUTION OF THE BOARD OF DIRECTORS
OF THE WEST VALLEY WATER DISTRICT
ADOPTING THE DISTRICT'S
2021 DEVELOPMENT IMPACT FEE STUDY
PURSUANT TO
GOVERNMENT CODE SECTION 66013 ET SEQ.**

WHEREAS, the Board of Directors ("Board") of West Valley Water District ("Water District"), recognizes that the Water District will experience future growth creating a demand for future service to the Water District's service area; and

WHEREAS, the Water District's Water Service Rules and Regulations refer to the term "Development Impact Fees" as "Capacity Charges"; and

WHEREAS, "Capacity Charges" are referenced and defined in Government Code Section 66013 (b)(3); and

WHEREAS, the Board authorized Robert D. Niehaus, Inc. to undertake a study for the purpose of determining the following: (1) costs for construction and improvements to be funded as additional demand occurs; (2) recommending a revised Capacity Charge (sometimes known or referred to as "Development Impact Fee") to reflect and account for said increases; and

WHEREAS, the Board of the Water District desires to adopt the 2021 Development Impact Fee Study to establish a reasonable nexus between the following: (1) new development and the existing and/or new public facilities which will be operated and maintained to service new development; (2) any supply or capacity contracts for rights or entitlements, real property interest and entitlements; and (3) other rights of the Water District involving capital expense relating to its use of existing or new public facilities; and

WHEREAS, the 2021 Development Impact Fee Study calculates the Capacity Charge to be levied for each new Equivalent Dwelling Unit (EDU) within the Water District's service area and to provide a mechanism for persons or property connecting to the Water District's water system to pay their proportional share of Water District facilities in existence or to be constructed; and

WHEREAS, the 2021 Development Impact Fee Study includes costs for drilling and equipping wells, wellhead treatment, pipelines, reservoirs, booster pump stations, expansion of the Oliver P. Roemer Water Filtration Facility and other appurtenances as identified in the 2020 Water Facilities Master Plan; and

WHEREAS, on May 20th, 2021 the Board approved the 2021 Development Impact Fee Study dated April 22nd, 2021, prepared by Robert D. Niehaus, Inc.; and

WHEREAS, the Board of the Water District wishes to appropriately adjust the Water District's Capacity Charges for new connections as identified by Robert D. Niehaus, Inc., the 2021 Development Impact Fee Study consultant; and

WHEREAS, the Board of the Water District wishes to update the Capacity Charges annually by 3.37% to keep pace with the construction cost inflation; and

WHEREAS, the Water District shall conduct a review of the Capacity Charges every four to five years or when significant changes in the physical system, planned capital projects, pace of development or other major changes occur; and

WHEREAS, the Board of the Water District desires to make the necessary findings to approve and implement the 2021 Development Impact Fee Study, all as authorized and required by law.

NOW, THEREFORE, BE IT RESOLVED, the Board of Directors of the West Valley Water District hereby finds, determines, resolves and orders as follows:

1. Each of the above recitals are true and correct, as is each of the findings and determinations as properly adopted by the Board of the Water District.
2. The effective date of the increases adopted herein shall be June 3, 2021.
3. The form of the 2021 Development Impact Fee Study is hereby approved. The General Manager of the Water District is hereby authorized to implement or cause the implementation of Option 1A as prepared by Robert D. Niehaus, Inc. and shown in the attached, and hereby adopts the new Development Impact Fee Schedule, also known as "Capacity Charges," and Fire Service Capacity Charge to recover sufficient revenues to accommodate necessary system capacity growth within the Water District's boundaries.
4. This resolution supersedes Resolution 2021-6 and Resolution 2021-10.

ADOPTED, SIGNED, AND APPROVED THIS 3rd DAY OF JUNE, 2021.

AYES:	DIRECTORS:
NOES:	DIRECTORS:
ABSENT:	DIRECTORS:
ABSTAIN:	DIRECTORS:

Channing Hawkins,
 President of the Board of Directors
 of West Valley Water District

ATTEST:

APPROVED AS TO FORM:

Peggy Asche
 Board Secretary

Robert Nacionales Tafoya
 General Counsel

Development Impact Fee Schedule: Option 1A

Developer Impact Fee Schedule:

Two-year Phase In Approach	6/3/2021	6/3/2022	6/3/2023
5/8" & 3/4"	\$11,076	\$13,189	\$15,302
1"	\$18,497	\$22,026	\$25,555
1-1/2"	\$36,883	\$43,920	\$50,957
2"	\$59,035	\$70,299	\$81,562
3"	\$110,760	\$131,892	\$153,025
4"	\$184,637	\$219,865	\$255,093
6"	\$369,163	\$439,598	\$510,032
8"	\$590,683	\$703,383	\$816,082

Note: After 6/3/2023, above fees to increase 3.37% per year on each June 3rd.

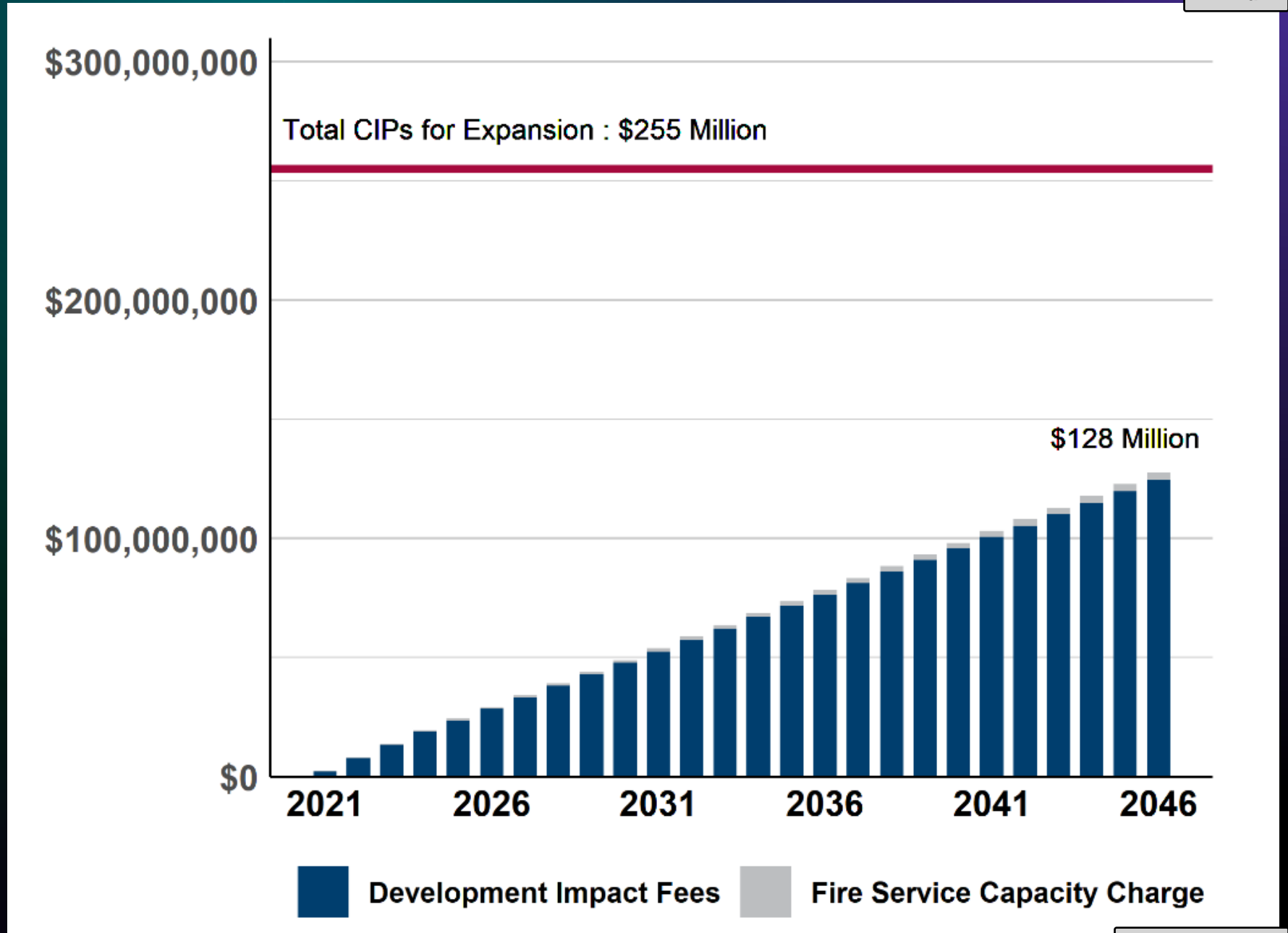
Fire Service Capacity Charge:

Two-year Phase In Approach	6/3/2021	6/3/2022	6/3/2023
1"	\$1,198	\$1,353	\$1,507
1-1/2"	\$2,397	\$2,705	\$3,013
2"	\$3,835	\$4,328	\$4,821
3"	\$7,191	\$8,115	\$9,040
4"	\$11,985	\$13,526	\$15,066
6"	\$23,969	\$27,051	\$30,133
8"	\$38,351	\$43,282	\$48,212
10"	\$55,130	\$62,217	\$69,305
12"	\$103,068	\$116,319	\$129,571

Note: After 6/3/2023, above fees to increase 3.37% per year on each June 3rd.

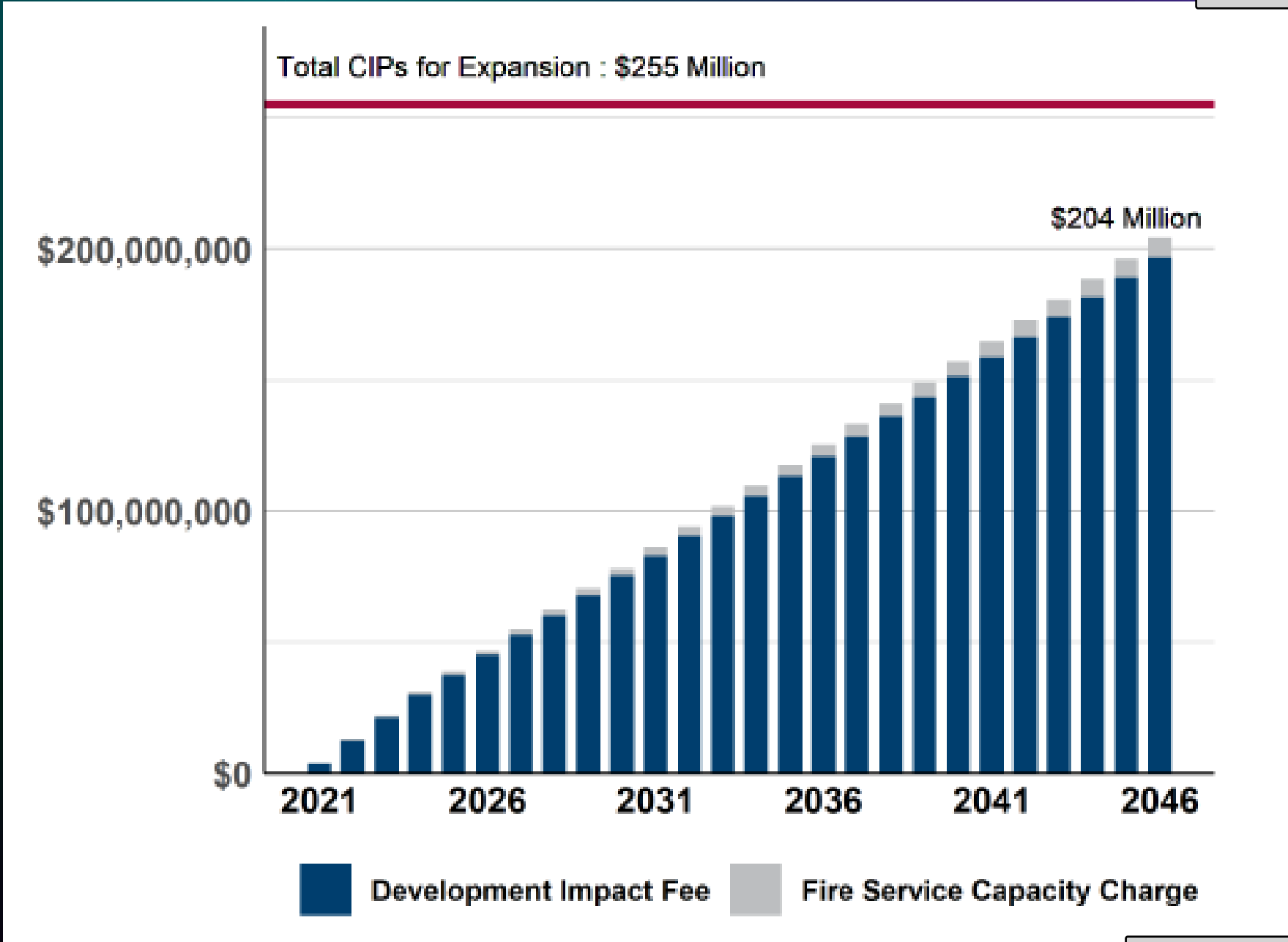
No Change

- Will fund limited development
- Current customers will need to fill the gap in revenues through rate increases
- Existing charge \$7,009 per EDU



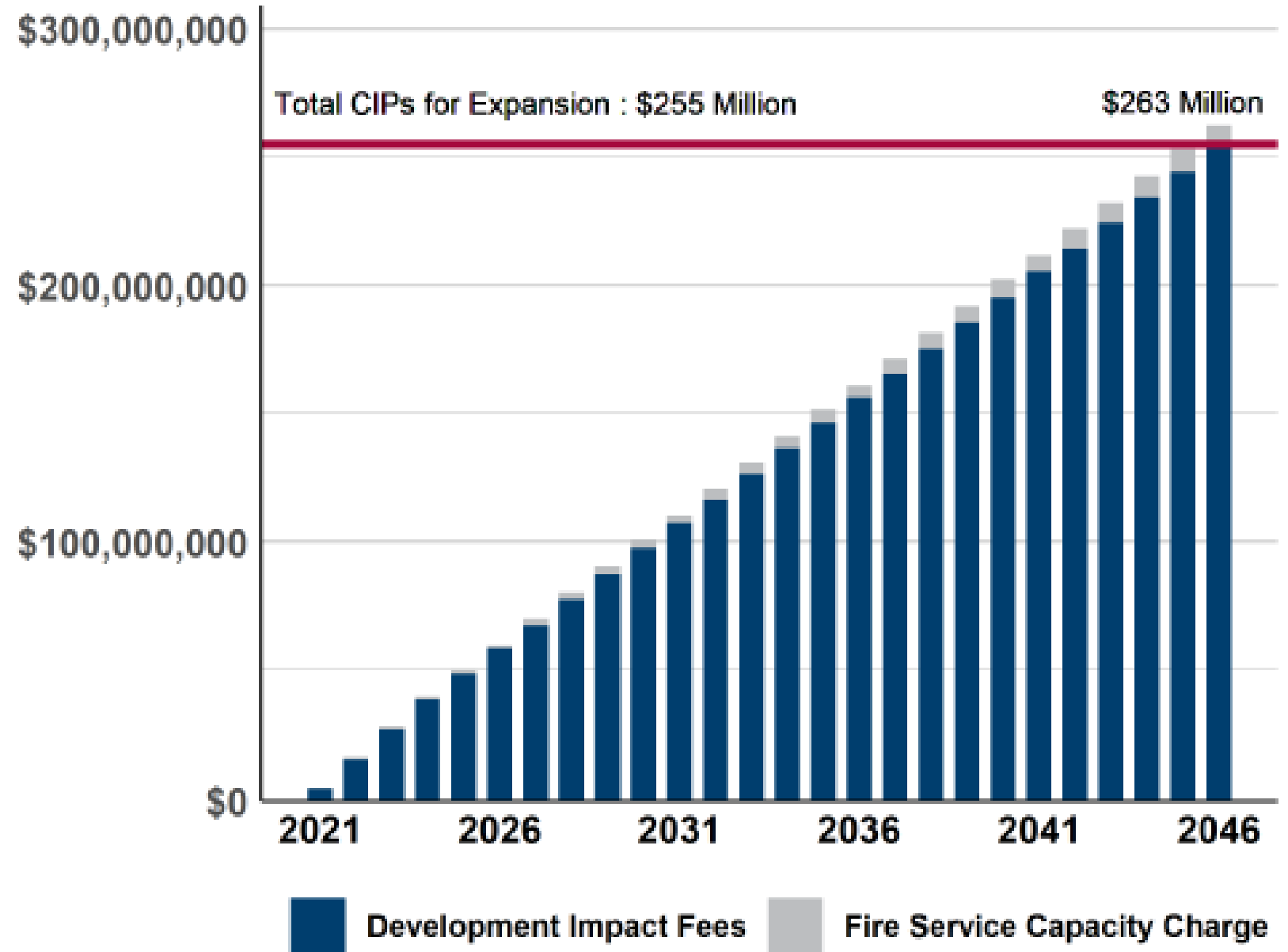
Option 1

- Will not recover sufficient revenues to fund new development
- Current customers will need to fill the gap in revenues through rate increase
- \$11,076 per EDU



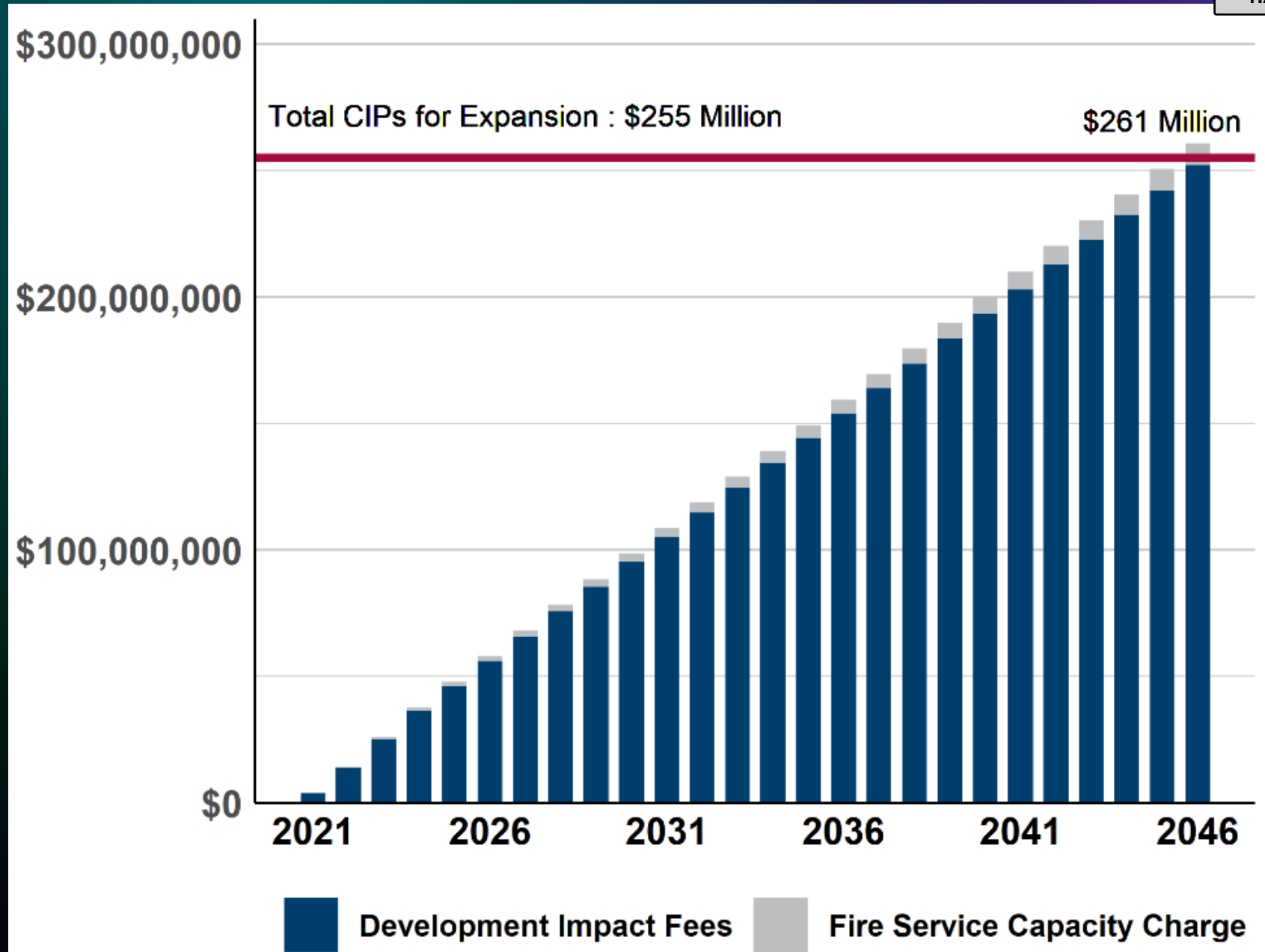
Option 2

- Provides sufficient funds for new development and depreciation
- \$14,321 per EDU



Option 1A

- Catch up Years
 Year 1 = \$11,076
 Year 2 = \$13,189
 Year 3 = \$15,302
- After Catch up Years an annual increase of 3.37% will be applied until next study is approved by WVWD Board of Directors



WEST VALLEY WATER DISTRICT

2021 Development Impact Fee Study

Final Report

April 22nd, 2021



**WEST VALLEY WATER DISTRICT
2021 DEVELOPMENT IMPACT FEE STUDY**

FINAL REPORT

Prepared for:

West Valley Water District
855 W. Base Line
Rialto, CA 92377

Prepared by:

ROBERT D. NIEHAUS, INC.
140 East Carrillo Street
Santa Barbara, CA 93101
(805) 962-0611

RDN Project Number 300



April 22, 2021, 2021
 Ms. Linda Jadeski
 Engineering Services Manager
 West Valley Water District
 855 W. Base Line
 Rialto, CA 92377

Subject: 2021 Water Development Impact Fee Study

Dear Ms. Linda Jadeski,

Robert D. Niehaus, Inc. (RDN) is pleased to provide this 2021 Development Impact Fee Study Report (Report) for the West Valley Water District (WVWD or District). This study includes an extensive review of the District's current fees, determination of applicable approach, development of fee calculation methodologies, and derivation of optional fees for the District's consideration. When the District makes its final decision between the three optional fees, please consider the following:

1. Do the fees equitably reimburse the current customers for their investment in oversizing the system to accommodate future growth
2. Do the fees unduly burden new customers or will they hinder development
3. Will the fees collected fully offset the costs of building for new development

Most of the information used in the fee calculation was taken from the 2020 Water Facilities Master Plan (2020 WFMP) created by AKEL Engineering Group in April, 2020.

The Report also includes a comprehensive revenue analysis, and rate comparison analysis. We hope that these additional analyses will help the District determine the most suitable fees.

It has been an absolute pleasure and honor to work with your District. We thank you and other District Staff as well as the Board of Directors for the support provided during this study.

Respectfully submitted,

Robert D. Niehaus, Ph.D.

Managing Director/Principal Economist

Ichiko Kido, MBA

Program Manager/Sr. Financial Analyst

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EXECUTIVE SUMMARY

Purpose of Study

Robert D. Niehaus (RDN) was engaged by West Valley Water District (WVWD, District) to review and calculate Development Impact Fees that are fair and equitable to the District's existing and future customers. WVWD last updated its fees in 2012. The fees now require an update to accurately reflect the current asset value and costs of future expansion projects.

The primary goal of this study is to establish cost-based Development Impact Fees that achieve the District's goal to equitably fund the expansion related capital costs for the water system. The revenue generated from Development Impact Fees is a critical funding source for the expansion related capital projects. The established charges should also equitably reimburse existing customers for their investment in oversizing of infrastructure to accommodate future customers by minimizing the need for long-term debt and capital funding, which results in lower monthly rates.

RDN began the study by reviewing the District's current fees developed by Engineering Resources of Southern California (ERSC) and implemented by the District in 2012. RDN reviewed all methodologies used in the 2012 study and considered the following objectives to guide our approach and recommendations:

- Ensure compliance with state regulations regarding Development Impact Fees,
- Update the current Development Impact Fee or recommend new fees for new water connections based on increased capacity required to serve new development,
- Evaluate the current fire capacity charges and recommend new or updated charges for the new connections with fire requirements,
- Provide a revenue analysis of recommended Development Impact Fees and Fire Capacity Charges,
- Compare the District's fees with other local water agencies and cities in the region,
- Update miscellaneous charges; frontage charge, fire flow testing fee, plan check and investigation fee, overhead charge, and release of overlying right-of-way and easements fee.

Current Development Impact Fee

The District's current Development Impact Fees were designed by ERSC in 2012 utilizing the information presented in the 2012 Water Master Plan. ERSC assessed the fees based on each Equivalent Dwelling Unit (EDU), which represented a customer account with a 3/4 inch or smaller water meter. The fee was developed by summing the total costs of the existing and future water facilities divided by the ultimate number of EDUs at buildout. ERSC included the major backbone of infrastructure in the fee calculation such as supply facilities, transmission system, storage, and operation facilities. Additionally, the cost of financing on interest and bonds are included in the valuation of the assets.

Table 1 shows the current Development Impact Fees and fire service capacity charges by meter size.

Table 1. Current Development Impact Fees and Fire Service Capacity Charges

Meter Size	Development Impact Fee	Fire Service Capacity Charge
5/8"	\$7,009	-
1"	\$11,915	\$510
1-1/2"	\$23,130	\$1,025
2"	\$37,150	\$1,625
3"	\$82,005	\$3,555
4"	\$140,180	\$6,105
6"	\$292,275	\$14,250
8"	\$420,540	\$24,410
10"	-	\$38,660
12"	-	\$50,870

Summary of Recommendations

Development Impact Fees are primarily intended to recover both the District's proposed Capital Improvement Program (CIP) costs for expansion identified in the 2020 WFMP, and utility rate payers' prior investment in capital facilities that support land development by providing extra capacity for new connections; however, additional considerations need to be included when designing the fees. For example, excessively high fees could hinder new development from happening. After extensive review of the current fees, 2020 WFMP, District asset lists, and other data provided by the District, RDN created three optional fees for the District to consider. When the District makes its final decision between the three recommended fees, they should assess and balance these considerations:

1. Do the fees unduly burden new customers and will they hinder development?
2. Do the fees equitably reimburse the existing customers for their investment in oversizing the system to accommodate future growth?
3. Will the fees collected fully offset the CIP costs of expansion for new development?

WVWD expects significant customer growth over the next 25 years, with the number of EDUs projected to rise from 32,308 (current) to 49,736 by FY 2046. To accommodate such growth, the 2020 WFMP projects investment of over \$255 million in the expansion of local water system infrastructure. RDN predicts that the current fees will generate cumulative revenues of about \$130 million between FY 2021 and FY 2046, far below the amount needed to accommodate growth. To remedy this potential revenue shortfall and improve the overall fee design, RDN proposes the following adjustments:

- Include all CIP costs allocated to future customers identified in the 2020 WFMP,
- Escalate the system asset values to today's dollar value by using the Los Angeles Construction Cost Index (CCI) published by Engineering News Record (ENR),

- Identify the current system capacity and the buildout capacity by function to accurately compute fees for the Buy-in component and the Incremental Cost component of the Development Impact Fee,
- Use 670 gallons per day (gpd), the unit of service per Equivalent Dwelling Unit (EDU) identified in the 2020 WFMP where applicable,
- Increase customer equitability by offsetting charges with debt service principal payments, developer funded projects, and Development Impact Fee revenues,
- Develop Fire Capacity Charges by isolating the extra capacity in the system’s infrastructure required for fire requirements.

The three optional fees included in this report were developed using industry standard methodologies espoused by American Water Works Association (AWWA) Principles of Water Rates, Fees, and Charges – Manual of Water Supply Practices (M1). The differences in the charges are due to the methodologies used for the system asset valuation. For Option 1, the current system assets are valued at present day replacement costs and depreciated by the remaining useful life of each asset (Replacement Cost Less Depreciation, RCLD). For Option 2, replacement costs are used to value the system assets without depreciating (Replacement Cost New, RCN). For the final option, all the assets other than pipelines are valued using the RCN method while the value of pipelines are computed separately based on the pipe replacement cost estimates included in the 2020 WFMP. In the third option only pipes of at least 14 inches in diameter were included. Separately calculated pipeline value was added to the other system values to compute Option 3 fees.

Fee calculations inherently have a certain amount of latitude so that fees can reflect local contingencies rather than be intractable in their application. The variations included here primarily represent differences in asset value calculation.

For all three options, RDN used the following formula to compute the base fee of 3/4 inch and smaller meter.

$$\left(\frac{(\text{Replacement Cost of Assets} \pm \text{Adjustments})}{\text{Current Capacity}} \times \frac{\text{gpd}}{\text{edu}} \right) + \left(\frac{\text{CIP Cost for Expansion}}{\text{Added Capacity}} \times \frac{\text{gpd}}{\text{edu}} \right)$$

This formula provides for adjustments such as exclusion of the principal on existing debt and revenues collected from Development Impact Fees, and inclusion of the capital reserve balance in the total Buy-in asset value calculation represented by the numerator. The adjusted asset value (allowable asset value) was divided by the current system capacity, resulting in a unit cost of the capacity. The unit cost was multiplied by 670 gpd defined as a per EDU demand in the 2020 WFMP for the base meter. The same calculation was repeated for the CIP cost component and the fees were summed together to compute a total Development Impact Fee per EDU. The following tables show the proposed Development Impact Fees for Options 1, 2, and 3 by meter size. The fees for larger meters were scaled up from the base fee using the AWWA capacity ratios.

Fire Capacity Charge is computed by assessing the extra capacity needed to serve customers in fire emergencies. The 2020 WFMP indicated that the fire requirements only apply to infrastructure associated with storage and pipes. RDN separated the fire service capacity from the total capacity of these systems and applied an applicable

unit of service to calculate the charges. Since the fire capacity is also a requirement of public hydrants, RDN reallocated the share of the public hydrants costs back to the Development Impact Fee calculation.

Option 1 Replacement Cost less Depreciation (RCLD)

In Option 1, the original costs of the District’s system assets are escalated to current-day dollars. Accumulated replacement cost depreciation was then subtracted to reflect the remaining useful life of each asset. Fees computed using this methodology are the lowest among all three options. Estimated total cumulative revenue by 2046 under this option is \$204 million.

Table 2. Option 1 Proposed Fee Schedule

Meter Size	Development Impact Fee	Fire Service Capacity Charge
5/8"	\$11,076	-
1"	\$18,497	\$1,198
1-1/2"	\$36,883	\$2,397
2"	\$59,035	\$3,835
3"	\$110,759	\$7,191
4"	\$184,636	\$11,985
6"	\$369,161	\$23,969
8"	\$590,679	\$38,351
10"	-	\$55,130
12"	-	\$103,068

Option 2 Replacement Cost New (RCN)

Option 2 uses the Replacement Cost New (RCN) method to calculate the system asset value. The replacement costs are calculated with the same methodology used for Option 1 but no accumulated depreciation is subtracted from the asset value. This methodology fairly compensates the existing customers for carrying the costs of the excess capacity built into the system which is readily available for new customers to join. The total cumulative revenue by 2046 under this option is \$263 million.

Table 3. Option 2 Proposed Fee Schedule

Meter Size	Development Impact Fee	Fire Service Capacity Charge
5/8"	\$14,321	-
1"	\$23,916	\$1,410
1-1/2"	\$47,689	\$2,820
2"	\$76,331	\$4,513
3"	\$143,209	\$8,461
4"	\$238,730	\$14,102
6"	\$477,317	\$28,205
8"	\$763,736	\$45,128
10"	-	\$64,871
12"	-	\$121,281

Option 3 Replacement Cost New (RCN) plus Pipes

In Option 3, system pipelines were omitted from the asset value calculation and their replacement value was instead calculated using the cost estimate provided by the 2020 WFMP for replacing all pipelines with a diameter of at least 14". The WFMP estimated \$15.00 as the cost to replace a diameter inch per linear foot of pipeline. Using this method the pipeline replacement cost was estimated at \$154 million. Estimated total cumulative revenue by 2046 under this option is \$309 million.

Table 4. Option 3 Proposed Fee Schedule

Meter Size	Development Impact Fee	Fire Service Capacity Charge
5/8"	\$16,747	-
1"	\$27,968	\$1,774
1-1/2"	\$55,769	\$3,549
2"	\$89,264	\$5,678
3"	\$167,474	\$10,646
4"	\$279,179	\$17,744
6"	\$558,191	\$35,487
8"	\$893,139	\$56,780
10"	-	\$81,621
12"	-	\$152,596

The District currently charges single family dwellings constructed on lots of less than 10,000 sq.ft., which are required to install 1-inch meter to meet fire requirements, a Development Impact Fee of a ¾ inch meter plus a 1 inch meter Fire Capacity Charge instead of paying the fee for the 1 inch meter. RDN accepts this approach to be fair and equitable considering the service requirements for such dwelling units would never exceed those of ¾ inch meter.

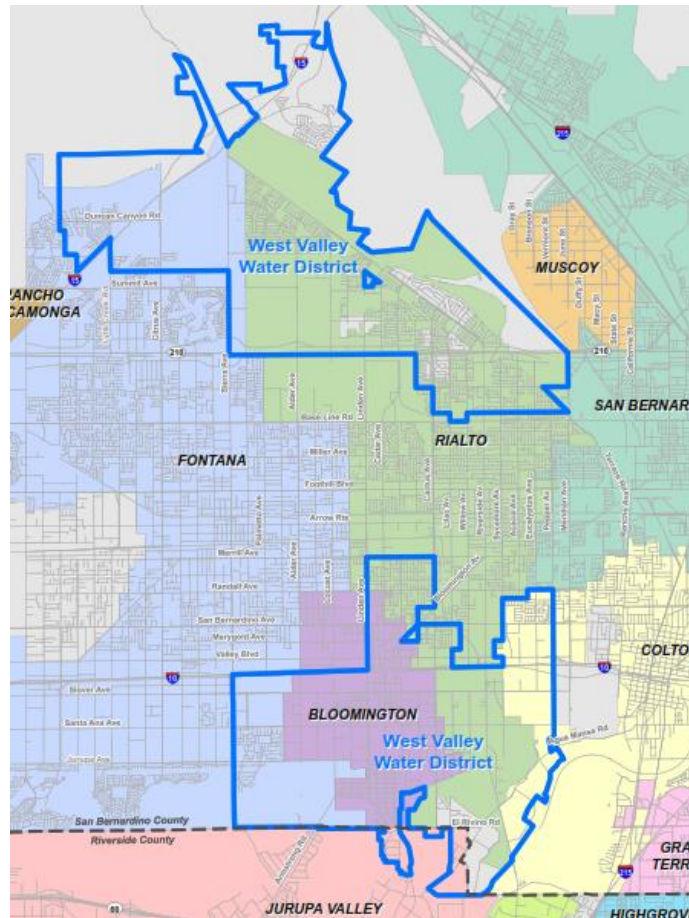
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1. INTRODUCTION

District Overview

The West Valley Water District (WVWD or District) is a Special District governed by a five-member Board of Directors which provides water service to a population of 83,902 people through 22,033 connections in San Bernardino and Riverside Counties. The 32 square-mile service area encompasses parts of the Cities of Rialto, Bloomington, Colton, Fontana, Jurupa Valley, and some unincorporated areas in San Bernardino and Riverside Counties. Residential customers make up approximately 93 percent of the District's customers. District facilities include 21 groundwater wells with a pumping capacity of approximately 42,000-acre feet per year (AFY), over 375 miles of pipeline, 25 storage tanks with a total storage capacity of 72 million gallons (MG), and 3,204 fire hydrants. The District's water supply sources include groundwater basins such as Lytle Creek Basin, Bunker Hill Basin, and Rialto Colton Basin, and two sources of surface water including Lytle Creek and the State Water Project. The future water demand used for this study was based on the 2020 WFMP. Figure 1 shows WVWD's current service area.

Figure 1. West Valley Water District Service Area



According to the 2020 WFMP, residentially zoned lands are currently built to 59 percent of the proposed land use capacity, while non-residential zoned lands are developed to 75 percent, this equates to 66 percent of the District's entire service area being built out. WVWD currently levies Development Impact Fees on new or

expanded connections as a condition of development. This charge was established to recover the cost of capacity in District facilities benefitting new development.

“Development Impact Fee” is commonly used terminology to describe system development charges imposed on future customers. There are other names commonly used by utilities such as capacity charges, connection fees, and capital recovery fees. Though they all mean the same and are used for the same purpose, it often creates confusion. In this Report, RDN uses “Development Impact Fee” defining a system development charge, a one-time charge paid by a new water system customer for its system capacity.

Legal Framework

This section of the report describes the legal framework that was considered in the development of the capacity fees to ensure that the calculated capacity fees provide a fair and equitable allocation of costs to current and future customers.

[California Code 66001](#)

A fee shall not include the costs attributable to existing deficiencies in public facilities, but may include the costs attributable to the increased demand for public facilities reasonably related to the development project in order to (1) refurbish existing facilities to maintain the existing level of service or (2) achieve an adopted level of service that is consistent with the general plan.

[California Code 66008](#)

A local agency shall expend a fee for public improvements, as accounted for pursuant to Section 66006, solely and exclusively for the purpose or purposes, as identified in subdivision (f) of Section 66006, for which the fee was collected. The fee shall not be levied, collected, or imposed for general revenue purposes.

[California Code 66013](#)

(a) Notwithstanding any other provision of law, when a local agency imposes fees for water connections or sewer connections, or imposes Development Impact Fees, those fees or charges shall not exceed the estimated reasonable cost of providing the service for which the fee or charge is imposed, unless a question regarding the amount of the fee or charge imposed in excess of the estimated reasonable cost of providing the services or materials is submitted to, and approved by, a popular vote of two-thirds of those electors voting on the issue.

“Development Impact Fee” means a charge for public facilities in existence at the time a charge is imposed or charges for new public facilities to be acquired or constructed in the future that are of proportional benefit to the person or property being charged, including supply or capacity contracts for rights or entitlements, real property interests, and entitlements and other rights of the local agency involving capital expense relating to its use of existing or new public facilities. A “Development Impact Fee” does not include a commodity charge.

(c) A local agency receiving payment of a charge as specified in paragraph (3) of subdivision (b) shall deposit it in a separate capital facilities fund with other charges received, and account for the charges in a manner to avoid any commingling with other moneys of the local agency, except for investments, and shall expend those charges solely for the purposes for which the charges were collected. Any interest income earned from the investment of moneys in the capital facilities fund shall be deposited in that fund.

Economic Framework

The simplest and most succinct economic justification for capacity fees is the idea that “growth-pays-for-growth” essentially, that customers who benefit from a service should be the ones who pay for that service. The AWWA Manual M26 states: “the purpose of designing customer-contributed [connection fees] is to prevent or reduce the inequity to existing customers that results when these customers must pay the increase in water rates that are needed to pay for added plant costs for new customers.” To effect fair distribution of the value of the system, Development Impact Fees should reflect a reasonable estimate of the cost of providing capacity to new users and not disproportionately burden existing users through a rate increase.

Additionally, according to Neslon¹, “Local public officials are coming to accept that underpricing of facilities leads to their inefficient use. Development is less intense, more spread out, and more wasteful of facilities when it does not have to pay the full cost of the facilities to which it connects and uses.” By allowing new development to pay for its full share of the cost of providing new facilities, local officials use market principles to determine when new development is feasible.

Development Impact Fees should also meet rational nexus criteria to assure maximum reasonable acceptance by the development community, local government elected and administrative officials, and courts. At the heart of the rational nexus test is the concept of "proportionate share," which can be defined as that component of the cost of existing and future system improvements that is reasonably related to the demands of new development.

Key Assumptions

Asset values used in this report are escalated to the District’s proposed Fee implementation date, thus capturing the system value at the start of fee collection. Growth projections and capacity estimates were calculated using data presented in the 2020 WFMP. Capital projects for expansion scheduled between FY 2018 and FY 2021 were moved to the current asset list upon District confirmation for their execution.

Water Demand per Equivalent Dwelling Unit (EDU)

The water demand per EDU at 670 gallons per day (gpd) was used as a base demand of future customers in the 2020 WFMP, reflecting a decrease in consumption from the previous Water Master Plan, which used 750 gpd per EDU. This is based on the demand of 212 gallons per capita per day (gpcd) multiplied by a typical household size (3.16) in the region. This amount accounts for water losses and occupancy vacancies identified in the 2020 WFMP.

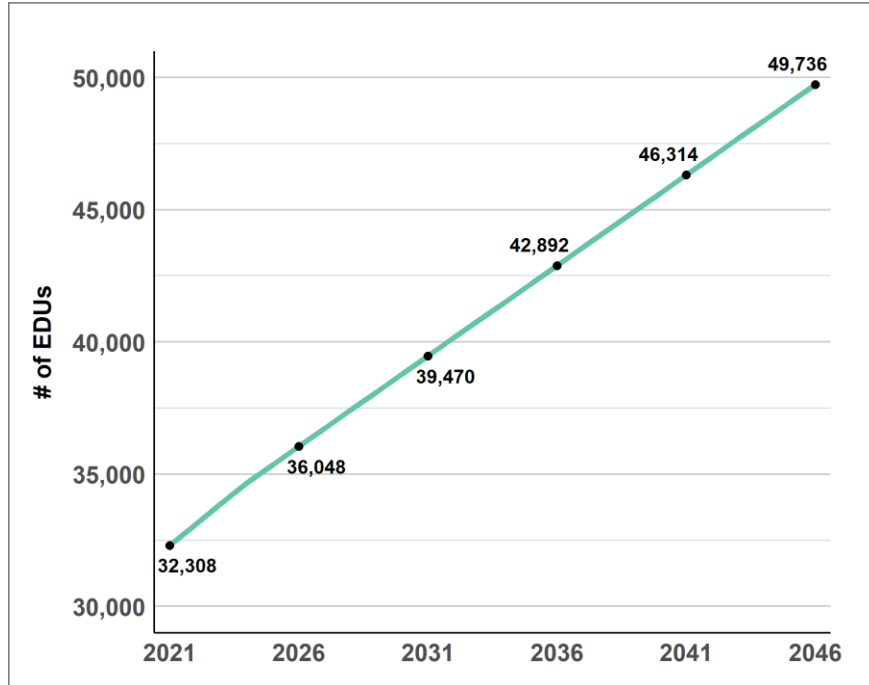
EDU Growth

The projected EDU count for the build-out in the 2020 WFMP is 49,736, which yields an annual growth of 790 EDUs between FY 2020-21 and FY 2023-24 and 684 EDUs per year between FY 2024-25 and FY 2025-46. The current EDU count is estimated at 32,308.

Figure 2 displays projected EDU growth between the current (2021) and buildout (2046).

¹ Nelson, Arthur C. 1995. System development charges for water, wastewater and stormwater facilities. CRC Press.

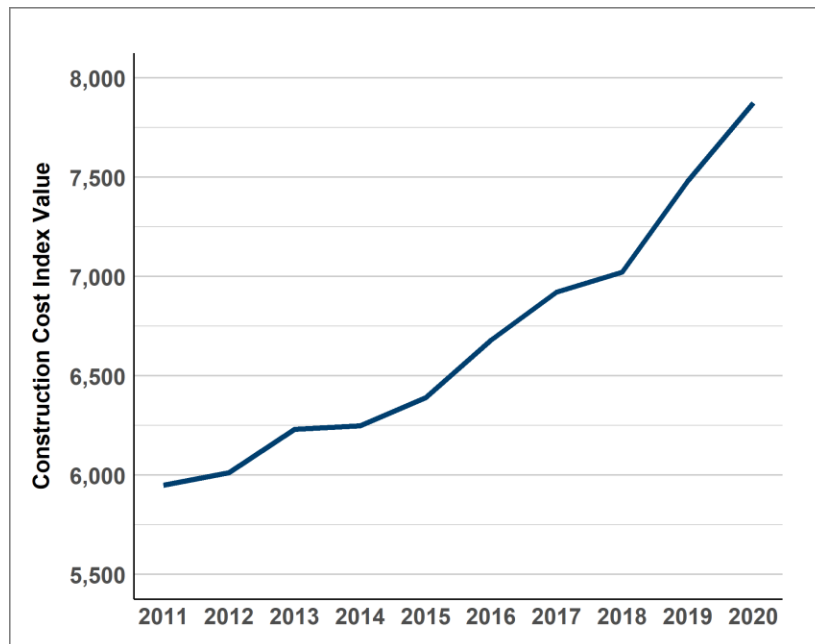
Figure 2. Projected EDU Growth, Current (2021) to Buildout (2046)



Construction Cost Index

RDN escalated the costs of replacing existing system assets using the Los Angeles Construction Cost Index (CCI) published by Engineering News Record (ENR). The CCI is based on current costs for construction inputs such as labor, steel, cement and lumber in the Los Angeles area. System assets were escalated at a rate of 1.8% per year based on the 10-year average percent change in the Los Angeles CCI. Figure 3 shows the indexed change in construction costs between 2011 and the current (2021).

Figure 3. Historic Los Angeles Construction Cost Index



Equivalent Meter Ratios

Capacity requirements placed on the water system can be measured by the size of installed meters which receive services from the system. The safe operating flow (or capacity) of a particular size of meter is essentially the limiting factor in terms of the demand that can be exerted on the water system through the meter. The ratio of the safe operating capacity of various sizes of meters relative to the capacity of a base meter may be used to determine appropriate charges for the larger meter sizes². It is the District's policy to consider all meters that are 3/4-inch and smaller as a base meter (equal to one equivalent meter). The capacity ratio for larger meters is calculated using the meter capacity requirements provided in the AWWA M1.

Table 5. AWWA Equivalent Meter Ratios

Meter Size	Meter Capacity Ratio
5/8" & 3/4"	1.0
1"	1.7
1-1/2"	3.3
2"	5.3
3"	11.7
4"	20.0
6"	41.7
8"	60.0
10"	76.7
12"	143.3

² From "Principles of Water Rates, Fees, and Charges" by American Water Works Association, 2017, Seventh Edition, Appendix B, p. 385.

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2. METHODOLOGY

The three optional Development Impact Fees were developed using guidelines set forth by the AWWA M1. The two primary methods outlined in the M1 used to calculate Development Impact Fees are the Buy-in and the Incremental Cost methods. The Buy-in method recovers the cost of capacity in those portions of the existing system in which there is still capacity available. The Incremental Cost method is a calculation of the Incremental Costs of additional system capacity needed to add to serve new development. There is also a hybrid approach in which these two methods are combined. The combined approach is most often used when the system has some capacity left to take on new customers but additional capacity is also needed to serve projected growth in the planning horizon. RDN determined that the combined approach is most appropriate for the WVWD's fee calculation. In this section each method is described in detail and the rationale is provided for selecting the combined approach for the District's Development Impact Fee calculation.

Buy-in Method

Under the Buy-in method, new development purchases a share of capacity proportionate to the development's estimated demand. This method is typically used when the existing water system has the capacity to accommodate increased demand without large investment in capital projects. There are four generally accepted methods used to determine the existing system value:

- **Original Cost** – asset cost in the year of construction
- **Original Cost less Depreciation** – original cost subtracting the accumulated depreciation of system assets
- **Replacement Cost New (RCN)** – original cost escalated to current dollars using a construction cost index. This method reflects the cost of replicating the existing system.
- **Replacement Cost New less Depreciation (RCLD)** – replacement cost new of existing system subtracted by the accumulated depreciation. This method reflects the current costs of replacing system assets while adjusting the valuation to reflect the remaining life of current assets.

Figure 4 provides a visual representation of a situation where the Buy-in method best applies. In this example, the commuter bus (water system) has a capacity to seat 10 passengers (system capacity). Of the 10 total seats, eight are taken (existing customers), but there are two extra seats available ready for the new passengers (new customers). A new passenger, who wants to buy a seat on the bus, is expected to pay one tenth of the total value of the bus to secure his/her seat. This method rests on the premise that existing customers have been maintaining not only their share of the system capacity that they use but also for the extra capacity that is not currently being used. New customers therefore should reimburse existing customers for the additional contribution they have made to maintain the extra capacity.

The Buy-in method is used when there is sufficient capacity left in the existing system to accommodate new development over the planning period, and the goal of this method is to achieve capital equity between existing and new customers.

Figure 4. Buy-in Methodology



Incremental Cost Method

While the Buy-in method is used when the system has sufficient capacity for additional development, the Incremental Cost method is most appropriate when current system capacity is not capable of serving new development without significant investment in new facilities. Under this methodology all of the costs of future system expansion are allocated to new customers. This method requires a detailed long-term capital improvement plan (CIP) that clearly identifies the proportion of project cost contributing to expansion of the system. As shown in Figure 5, using the same bus analogy, when the bus is full (at capacity), new passengers must purchase additional cargo for them to secure a seat so that existing customers would not be burdened by the Incremental Costs. This method rests on the premise “growth pays for growth.”

Figure 5. Incremental Cost Method



Combined Approach

For systems that have the capacity to serve new development in the short-run but require investment in capacity-expanding facilities in the long-run, a combination of Buy-in and Incremental Cost methods is considered. Development Impact Fees developed under the combined method reflect the value of the existing system and expansion related CIPs. In Figure 6 the new passengers are expected to share the costs associated with the available seats in the original section of the bus and extension of the bus that is added to increase additional availability of seats.

Figure 6. Combined Cost Method



Proposed Approach

According to the 2020 WFMP, the current system holds some remaining capacity to accommodate new customers. Residentially zoned lands are currently built to 59 percent of the proposed land use capacity, while non-residential zoned lands are developed to 75 percent, this equates to only 66 percent of the District’s entire service area being built out. However, the District anticipates rapid expansion of roughly 17,000 additional EDUs over the 2021-2046 period. RDN recommends Development Impact Fees for the District be calculated based on the combined approach. This approach captures the significant investment made into the existing system by current customers and the cost of capital improvement projects scheduled for expansion. Figure 7 displays the summarized formula used to calculate the District’s fees under the combined approach.

Figure 7. Combined Approach, Development Impact Fee Calculation Methodology for WVWD



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3. FEE CALCULATION

RDN first evaluated which assets are eligible for inclusion in the Development Impact Fee calculation. It is common fee setting practice to only include the asset value of the backbone infrastructure in the system. To calculate the Development Impact Fees, RDN allocated each asset between eight major service functions using the pertinent asset value and system capacity specific to each function. The functions include source of supply, treatment, storage, pumping, pipes, general plant, water rights, and land. Asset values under all three options were adjusted by taking out the assets funded by developers, grants, and other non-rate funding sources. Additionally, adjustments were to the system asset values to avoid double charging new customers for costs they will inherit in their rates once they joined the system. The capital reserve fund was then included in the asset list as a viable asset. The asset value after these adjustments is denoted as “allowable asset value” in this Report. The allowable asset value is divided by the corresponding system capacity, resulting in a unit cost of the capacity. The unit cost was multiplied by 670 gpd defined as per EDU demand in the 2020 WFMP, or other unit of services per EDU applicable to the specific function. The same calculation was repeated for the Incremental Cost component and the fees were summed together to compute a total Development Impact Fee per EDU. The following section describes each of these components in detail.

System Value

Current System Asset Valuation (Buy-in Component)

The District provided RDN with a comprehensive fixed asset list containing nearly 2,000 items with acquisition dates between 1961 and 2020. The asset list included information such as asset number, system function, useful life, and original purchase date of each asset.

Optional Methodologies for System Asset Valuation

The three methods used to calculate asset value are referred as Replacement Cost less Depreciation (RCLD, Option 1), Replacement Cost New (RCN, Option 2), and Replacement Cost New with alternate cost evaluation for pipes (RCN+Pipes, Option 3). While each option results in a slightly different asset value, they are all accepted by the AWWA and general fee setting practice.

OPTION 1 (BUY-IN COMPONENT - RCLD)

The RCLD method accounts for the system assets in present value, while also accounting for proportional devaluation via depreciation. The asset value was depreciated by the remaining useful life of each asset as presented in the master asset list. This method provides an asset value reflective of the current state of the system and most accurately represents the present-day value of the system into which new customers are buying. The Buy-in component of allowable asset value under Option 1 amounts to approximately \$40 million.

Table 6. Replacement Cost less Depreciation Asset Value

Asset Function	RCLD	Capacity Revenue Adj.	Debt Service	Capital Reserves	Allowable Asset Value
Source of Supply	\$17,863,144	\$9,433,929	\$5,294,442	\$3,607,971	\$6,742,743
Treatment	\$10,000,651	\$5,281,570	\$2,964,085	\$2,019,916	\$3,774,913
Storage	\$15,750,219	\$8,318,046	\$4,668,194	\$3,181,205	\$5,945,184
Pumping	\$6,972,761	\$3,682,473	\$2,066,651	\$1,408,348	\$2,631,986
Pipes	\$39,437,936	\$20,828,064	\$11,688,977	\$7,965,614	\$14,886,510
General Plant	\$4,680,871	\$2,472,074	\$1,387,360	\$945,435	\$1,766,873
Water Rights	\$8,211,003	\$4,336,416	\$2,433,652	\$1,658,446	\$3,099,380
Land	\$2,212,968	\$1,168,718	\$655,900	\$446,972	\$835,322
Total	\$105,129,554	\$55,521,289	\$31,159,261	\$21,233,907	\$39,682,911

OPTION 2 (REPLACEMENT COST NEW – RCN)

Option 2 uses the RCN method to calculate system value. Under this methodology the allowable asset value reflects the cost of replacing the backbone system in today's dollars. Each asset's original cost is multiplied by the percent change in LA CCI between the asset's purchase date and the implementation date of the new fees. The RCN method does not account for accumulated depreciation of assets, meaning that even fully depreciated asset is valued at full replacement cost. Allowable asset value under Option 2 totals approximately \$175 million.

Table 7. Replacement Cost New Allowable Asset Value

Asset Function	RCN I	Capacity Revenue Adj.	Debt Service	Capital Reserves	Allowable Asset Value
Source of Supply	\$28,045,868	\$6,465,562	\$3,628,557	\$2,472,730	\$20,424,479
Treatment	\$50,278,562	\$11,590,983	\$6,505,009	\$4,432,928	\$36,615,498
Storage	\$39,062,352	\$9,005,251	\$5,053,863	\$3,444,024	\$28,447,262
Pumping	\$19,903,377	\$4,588,431	\$2,575,086	\$1,754,828	\$14,494,687
Pipes	\$71,587,072	\$16,503,347	\$9,261,890	\$6,311,643	\$52,133,477
General Plant	\$10,432,746	\$2,405,116	\$1,349,782	\$919,828	\$7,597,675
Water Rights	\$11,922,077	\$2,748,460	\$1,542,471	\$1,051,138	\$8,682,285
Land	\$9,604,338	\$2,214,139	\$1,242,603	\$846,789	\$6,994,385
Total	\$240,836,391	\$55,521,289	\$31,159,261	\$21,233,907	\$175,389,748

OPTION 3 (REPLACEMENT COST NEW – RCN PLUS PIPE VALUATION)

In Option 3, the replacement cost of pipelines was calculated separately using a different methodology from the RCN for the other functions. In Option 3, the replacement cost of pipes was calculated using the cost estimate per diameter inch of \$15.00 found in the 2020 WFMP. The District currently maintains approximately 482,000 feet of pipelines which are at least 14" in diameter. RDN included only the pipes which are 14" and larger in this calculation because they represent the backbone of water main infrastructure. Table 8 presents the size of pipes and their linear footages included in the replacement cost calculation.

Table 8. RCN II Alternate Water Main Valuation

Pipeline Diameter	Linear Feet	Unit Cost Per LF	Total Cost
14-in	2,746	\$210	\$576,576
16-in	132,898	\$240	\$31,895,424
18-in	59,136	\$270	\$15,966,720
20-in	69,062	\$300	\$20,718,720
22-in	42	\$330	\$13,939
24-in	141,662	\$360	\$50,998,464
30-in	55,968	\$450	\$25,185,600
36-in	2,534	\$540	\$1,368,576
Baseline Feeder	9,963	\$720	\$7,173,345
Total	474,012		\$153,897,364

The Base Line Feeder (BLF) is owned by several agencies and is broken down to four phases reflecting the time of project execution. WVWD owns 48.00% of Phase I & II and 33.33% of Phase III & IV. The total portion of the BLF owned by the District is thus 9,963 linear feet.

Following this alternate water main valuation and the three adjustments, the total allowable asset value under Option 3 is calculated at \$261 million.

Table 9. Replacement Cost New with Alternate Pipe Valuation Allowable Asset Value

Asset Function	RCN II	Capacity Revenue Adj.	Debt Service	Capital Reserves	Allowable Asset Value
Source of Supply	\$28,045,868	\$4,767,604	\$2,675,641	\$1,823,352	\$22,425,976
Treatment	\$50,278,562	\$8,547,008	\$4,796,691	\$3,268,771	\$40,203,634
Storage	\$39,062,352	\$6,640,330	\$3,726,639	\$2,539,569	\$31,234,952
Pumping	\$19,903,377	\$3,383,437	\$1,898,828	\$1,293,983	\$15,915,094
Pipes	\$153,897,364	\$26,161,489	\$14,682,164	\$10,005,362	\$123,059,074
General Plant	\$13,831,959	\$2,351,337	\$1,319,601	\$899,260	\$11,060,281
Water Rights	\$11,922,077	\$2,026,671	\$1,137,394	\$775,093	\$9,533,105
Land	\$9,667,526	\$1,643,413	\$922,304	\$628,517	\$7,730,326
Total	\$326,609,084	\$55,521,289	\$31,159,261	\$21,233,907	\$261,162,441

Adjustments

Outstanding Debt Principal

The first adjustment RDN made is crediting new customers for the outstanding debt principal amount that has not yet been paid by the existing customers. The District currently makes payments on three loans: water participation rights, debt service used to fund construction of WVWD's Hydroelectric Plant, and the Series 2016A bond. These three debts have a cumulative outstanding principal of \$31.2 million as of FY 2020-21. New customers will start making payments through their water rates once they join the system, thus it is necessary to subtract the amount

from the fee calculation to avoid new customers paying once with a new connection, and paying again on their water bill.

Revenues from Development Impact Fees

Previously collected Development Impact Fee revenue was subtracted from the District's total asset value because the revenue was not generated through existing customers' rates. These revenues should not be included in the asset value calculation because the fee a new customer pays is embedded into the property purchase price, which comes with the water service and related infrastructure. The value of this investment will continue to be included in the value of the house, thus the revenue generated from such fees should not be recoverable either through water rates nor future Development Impact Fees. When the customer sells the property, the value of the investment will be passed onto the next owner through the sale. The basic principle of Development Impact Fee calculation is that allowable system asset value should capture only the direct contributions made by the existing customers through rates. Development Impact Fee revenue represents a facet of property value rather than direct customer investment to the system. WVWD provided RDN with a comprehensive list of Development Impact Fee revenue between FY 1985 to FY 2020, totaling roughly **\$55.5 million**.

Capital Reserves

The third and final adjustment is the addition of the District's Capital Reserves to the asset value calculation. The reserves are treated as an asset because they were contributed by existing customers through rates and are available to pay for capital and operating costs of the water system, from which future customers will benefit. The District's current capital reserve balance is **\$21.2 million**. This amount was added to the calculation as an allowable system asset value.

Capital Improvement Projects for Expansion (Incremental Cost Component)

To calculate the Incremental Cost component, RDN utilized the extensive capital improvement plan in the 2020 WFMP for the planning period (FY2019 – FY2046). Similar to the method used for the Buy-in component, RDN first assigned the CIP projects to one of seven system functions including source of supply, treatment, pumping, valves, pipes, storage, and land. All scheduled CIPs in the 2020 WFMP were clearly classified as either existing or future (expansion) projects. RDN confirmed with the District that the future projects are all expansion related, thus should be included in the fee calculation. RDN also checked the status of the project execution. The fully executed projects scheduled between FY 2019 and FY 2021 in the 2020 WFMP were moved to the current asset list while the projects, which were scheduled but not yet executed, were kept in the future projects. The cost of expansion related capital improvement projects totaled \$255 million. Table 10 shows the total expansion costs for each system function included in the asset value calculation.

Table 10. Capital Improvement Costs for Expansion by System Function

Function	Total Expansion
Source of Supply	\$13,441,800
Treatment	\$82,966,400
Pumping	\$31,226,000
Valves	\$520,000
Pipes	\$69,048,473
Storage	\$55,631,000
Land	\$2,346,000
Total	\$255,179,673

System Capacity

System capacity was measured individually for each function in order to compute a unit cost for system capacity. RDN assessed the current system capacity for the Buy-in component and the additional capacity expected to be produced by capital expansion for the Incremental Cost component. RDN also computed the capacity of the system required for the fire service in order to develop Fire Capacity Charges. A Fire Capacity Charge is computed by assessing the extra capacity needed to serve in times of fire emergencies. In the 2020 WFMP, it indicated that the fire requirements only apply to two functions, storage and pipes. The fire capacity serves the capacity demand placed by private fire protection service accounts and public hydrants. After the asset costs of the fire capacity was identified, RDN reallocated the costs of the public hydrants back to the Development Impact Fee calculation. The 2020 WFMP indicated that the storage fire capacity requirement for the current and future combined is 5.58 million gallons (mg). The District's storage capacity is currently 72.1 percent of the total capacity at the build-out. RDN applied this percentage to the total requirement of 5.58 mg to estimate the current fire capacity in the system. The remaining capacity was allocated to the Incremental Cost component as additional capacity produced by the CIPs for expansion. Fire capacity for pipes were computed by taking the difference in the water demand between Peak Hour Day (PHD) and Peak Day Demand (PDD). Based on this calculation RDN allocated approximately 60 percent of the total cost to the Development Impact Fee calculation and the remaining 40 percent to the Fire Capacity Charge calculation. RDN assumed that the current system pipes are sufficient to serve the District's existing customers and additional pipes scheduled to be installed will accommodate new development's required demand. Each of these costs are then divided by the current EDUs or the additional EDUs for the Buy-in and the Incremental Cost component, respectively. The capacity of other system functions such as general plant, water rights, and land are calculated using the current EDUs for the current capacity and the EDU growth between the current and the build-out for the Incremental Cost component.

Unit of Service

Once the unit costs were calculated for the source of supply, treatment, and pumping functions, they were multiplied by the unit of service (670 mgd) to compute the base fee for each function. RDN computed gallons of water available for each EDU for the storage function at the current capacity by taking the current total capacity less the fire capacity and dividing it by the current EDUs. For the Incremental Cost component, RDN used the

average of water availability per EDU at two points in time, the current period and build-out, and defined it as a unit of service for the storage function.

Fee Calculation

Fee calculations inherently have a certain amount of latitude so that fees can reflect local contingencies rather than be intractable in their application. The variations included here primarily signify differences in asset value calculation for the Buy-in component. Regardless of the ultimate methodology the District selects, the formula used to compute the base fee remains the same.

$$\left(\frac{(\text{Replacement Cost of Assets} \pm \text{Adjustments})}{\text{Current Capacity}} \times \frac{\text{gpd}}{\text{edu}} \right) + \left(\frac{\text{CIP Cost for Expansion}}{\text{Added Capacity}} \times \frac{\text{gpd}}{\text{edu}} \right)$$

Buy-in Component
Incremental Cost Component

Table 11, Table 12, and Table 13 present a summary of Development Impact Fee and Fire Capacity Charge calculation for the Buy-in components by option.

Buy-in Component

Table 11. Option 1 (RCLD) Fee Calculation – Buy-in

Asset Function	Allowable Asset Value	Current Capacity	Capacity for Fire Service	Unit Cost	Unit of Service	Fire Unit of Service	Unit	Development Impact Fee per EDU	Fire Capacity Charge per EDU	Reallocation of Public Fire Costs	Total Development Impact Fee
Source of Supply	\$6,742,743	41,500,000		\$0.16	670		GPD	\$108.86			
Treatment	\$3,774,913	43,000,000		\$0.09	670		GPD	\$58.82			
Storage	\$5,945,184	66,637,117	4,022,883	\$0.08	2,063	41	Gallons	\$173.54	\$3.49		
Pumping	\$2,631,986	45,402,240		\$0.06	670		GPD	\$38.84			
Pipes	\$14,886,510	33,900,000	23,730,000	\$271.04	1	46	EDU	\$271.04	\$45.51		
General Plant	\$1,766,873	32,308		\$54.69	1		EDU	\$54.69			
Water Rights	\$3,099,380	32,308		\$95.93	1		EDU	\$95.93			
Land	\$835,322	32,308		\$25.86	1		EDU	\$25.86			
Total	\$39,682,911							\$827.57	\$49.00	\$176.78	\$1,004.36

Table 12. Option 2 (RCN) Fee Calculation – Buy-in

Asset Function	Allowable Asset Value	Current Capacity	Capacity for Fire Service	Unit Cost	Unit of Service	Fire Unit of Service	Unit	Development Impact Fee per EDU	Fire Capacity Charge per EDU	Reallocation of Public Fire Costs	Total Development Impact Fee
Source of Supply	\$20,424,479	41,500,000		\$0.49	670		GPD	\$329.74			
Treatment	\$36,615,498	43,000,000		\$0.85	670		GPD	\$570.52			
Storage	\$28,447,262	66,637,117	4,022,883	\$0.40	2,063	41	Gallons	\$830.38	\$16.68		
Pumping	\$14,494,687	45,402,240		\$0.32	670		GPD	\$213.90			
Pipes	\$52,133,477	33,900,000	23,730,000	\$949.20	1	159	EDU	\$949.20	\$159.39		
General Plant	\$7,597,675	32,308		\$235.16	1		EDU	\$235.16			
Water Rights	\$8,682,285	32,308		\$268.74	1		EDU	\$268.74			
Land	\$6,994,385	32,308		\$216.49	1		EDU	\$216.49			
Total	\$175,389,748							\$3,614.13	\$176.07	\$635.25	\$4,249.38

Table 13. Option 3 (RCN plus Pipes) Fee Calculation – Buy-in

Asset Function	Allowable Asset Value	Current Capacity	Capacity for Fire Service	Unit Cost	Unit of Service	Fire Unit of Service	Unit	Development Impact Fee per EDU	Fire Capacity Charge per EDU	Reallocation of Public Fire Costs	Total Development Impact Fee
Source of Supply	\$22,425,976	41,500,000		\$0.54	670		GPD	\$362.06			
Treatment	\$40,203,634	43,000,000		\$0.93	670		GPD	\$626.43			
Storage	\$31,234,952	66,637,117	4,022,883	\$0.44	2,063	41	Gallons	\$911.75	\$18.31		
Pumping	\$15,915,094	45,402,240		\$0.35	670		GPD	\$234.86			
Pipes	\$123,059,074	33,900,000	23,730,000	\$2,240.56	1	376	EDU	\$2,240.56	\$376.23		
General Plant	\$11,060,281	32,308		\$342.34	1		EDU	\$342.34			
Water Rights	\$9,533,105	32,308		\$295.07	1		EDU	\$295.07			
Land	\$7,730,326	32,308		\$239.27	1		EDU	\$239.27			
Total	\$261,162,441							\$5,252.33	\$394.54	\$1,423.50	\$6,675.83

Table 14 shows the summary calculation for the Incremental Cost component.

Incremental Cost Component

Table 14. CIPs for Expansion (Incremental Cost)

System Function	Total Expansion	Current Capacity	Capacity for Fire Service	Unit Cost	Unit of Service	Fire Unit of Service	Unit	Development Impact Fee per EDU	Fire Capacity Charge per EDU	Reallocation of Public Fire Costs	Total Development Impact Fee
Source of Supply	\$13,441,800	35,100,000			GPD	\$0.38	670	\$256.58			
Treatment	\$82,966,400	35,100,000			GPD	\$2.36	670	\$1,583.69			
Pumping	\$31,226,000	62,553,600			GPD	\$0.50	670	\$334.46			
Valves	\$520,000	19,900,000	13,930,000	GPD	\$17.50	1	\$4.53	\$17.50	\$4.53	\$4.53	
Pipes	\$69,048,473	19,900,000	13,930,000	GPD	\$2,323.89	1	\$601.80	\$2,323.89	\$601.80	\$601.80	
Storage	\$55,631,000	27,350,000	1,557,117	Gallons	\$1.92	2,001	\$33.13	\$3,850.74	\$63.75	\$63.75	
Land	\$2,346,000	17,478			EDU	\$134.23	1	\$134.23			
Total	\$255,179,673							\$8,501.09	\$670.08	\$1,570.48	\$10,071.57

Figure 8 presents the optional fees by option. The Incremental Cost component is the same for all options but the Buy-in component varies depending on the methodology used to calculate system asset value. Option 1 used Replacement Cost less Depreciation (RCLD) for the Buy-in component of the fee calculation, the Option 2 fee is calculated using Replacement Cost New (RCN), and Option 3 fee used Replacement Cost New plus a separate valuation for the system main replacement costs. Figure 9 shows the proposed Fire Capacity Charge for each option.

Figure 8. Comparison of Development Impact Fees by Option

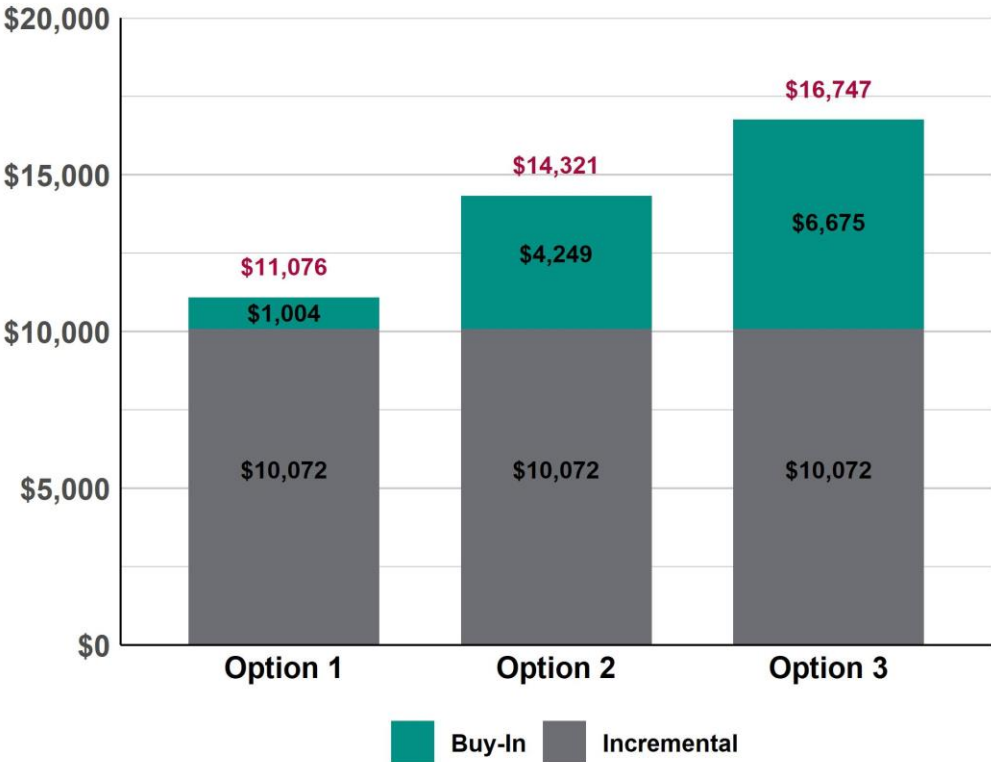


Figure 9. Comparison of Fire Capacity Charge by Option



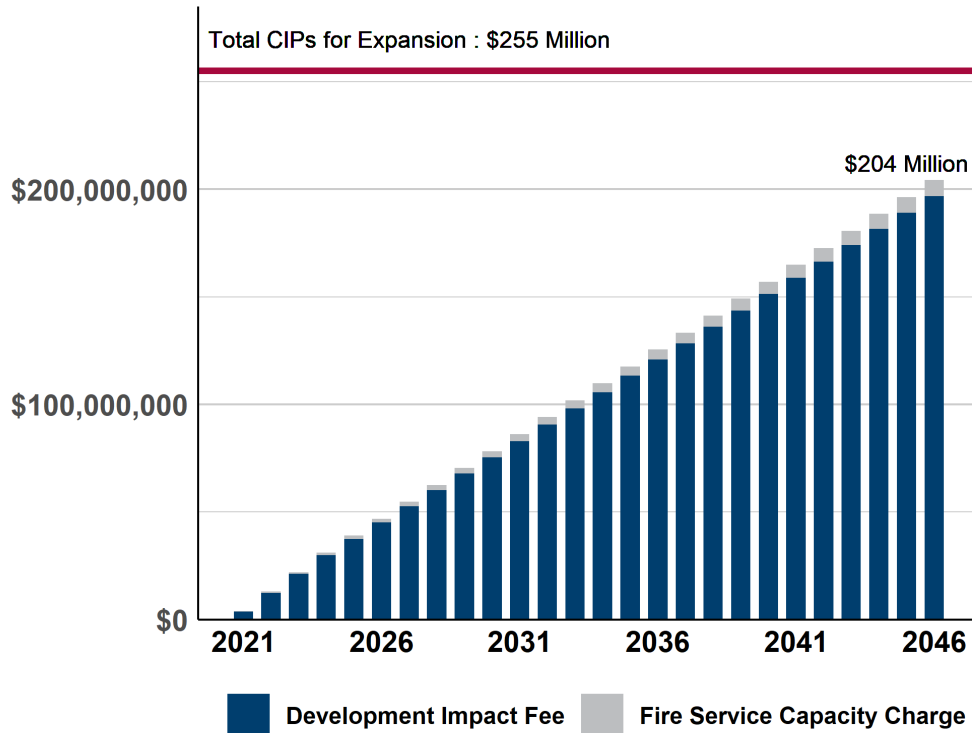
Option 1 (RCLD)

The Development Impact fee calculation under Option 1 for the base meter (3/4-inch and smaller) resulted in \$11,076. Larger meters are scaled upward using the AWWA capacity ratio. The smallest meter size for the Fire Capacity Charges is 1-inch. This option will generate approximately \$197 million cumulative revenues from Development Impact Fees and an additional \$7 million from Fire Capacity Charge revenues, totaling \$204 million by FY 2046.

Table 15. Option 1 Development Impact Fees and Fire Capacity Charges by Meter Size

Meter Size	Safe Maximum Operating Flow	System Demand Factor	Development Impact Fee	Fire Service Capacity Charge
5/8" & 3/4"	30 gpm	1.0	\$11,076	-
1"	50 gpm	1.7	\$18,497	\$1,198
1-1/2"	100 gpm	3.3	\$36,883	\$2,397
2"	160 gpm	5.3	\$59,035	\$3,835
3"	350 gpm	11.7	\$110,759	\$7,191
4"	600 gpm	20.0	\$184,636	\$11,985
6"	1250 gpm	41.7	\$369,161	\$23,969
8"	1800 gpm	60.0	\$590,679	\$38,351
10"	2300 gpm	76.7	-	\$55,130
12"	4300 gpm	143.3	-	\$103,068

Figure 10. Forecasted Revenues under Option 1 by Type



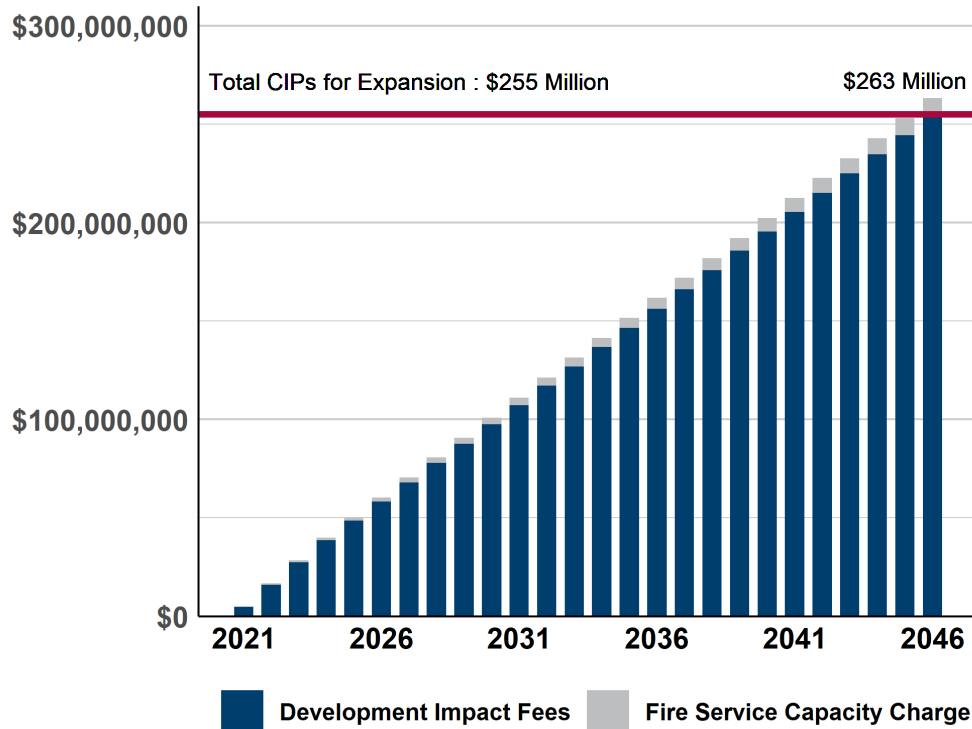
Option 2 (RCN)

The Development Impact fee calculation for the base meter (3/4-inch and smaller) under Option 2 resulted in \$14,321. This option will generate approximately \$254 million cumulative revenues from Development Impact Fees and an additional \$9 million from the Fire Service Capacity Charge revenues, totaling \$263 million by FY 2046.

Table 16. Option2 Development Impact Fees and Fire Capacity Charges by Meter Size

Meter Size	Safe Maximum Operating Flow	System Demand Factor	Development Impact Fee	Fire Service Capacity Charge
5/8" & 3/4"	30 gpm	1.0	\$14,321	-
1"	50 gpm	1.7	\$23,916	\$1,410
1-1/2"	100 gpm	3.3	\$47,689	\$2,820
2"	160 gpm	5.3	\$76,331	\$4,513
3"	350 gpm	11.7	\$143,209	\$8,461
4"	600 gpm	20.0	\$238,730	\$14,102
6"	1250 gpm	41.7	\$477,317	\$28,205
8"	1800 gpm	60.0	\$763,736	\$45,128
10"	2300 gpm	76.7	-	\$64,871
12"	4300 gpm	143.3	-	\$121,281

Figure 11. Forecasted Revenues under Option 2



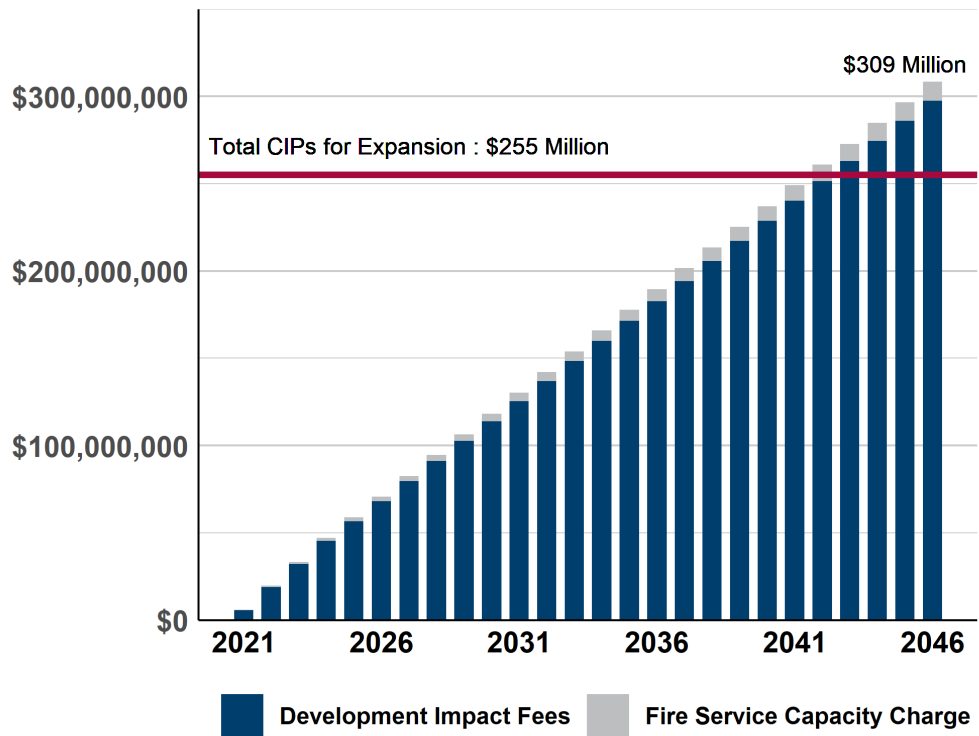
Option 3 (RCN plus Pipes)

Option 3 yields a Development Impact Fee of \$16,747 per EDU and a Fire Service Capacity Charge of \$1,774 per EDU. This option is expected to generate \$297 million from the Development Impact Fees and another \$11 million from Fire Service Capacity Charges, which totals \$309 million by FY 2046.

Table 17. Option 3 Development Impact Fees and Fire Capacity Charges by Meter Size

Meter Size	Safe Maximum Operating Flow	System Demand Factor	Development Impact Fee	Fire Service Capacity Charge
5/8" & 3/4"	30 gpm	1.0	\$16,747	-
1"	50 gpm	1.7	\$27,968	\$1,774
1-1/2"	100 gpm	3.3	\$55,769	\$3,549
2"	160 gpm	5.3	\$89,264	\$5,678
3"	350 gpm	11.7	\$167,474	\$10,646
4"	600 gpm	20.0	\$279,179	\$17,744
6"	1250 gpm	41.7	\$558,191	\$35,487
8"	1800 gpm	60.0	\$893,139	\$56,780
10"	2300 gpm	76.7	-	\$81,621
12"	4300 gpm	143.3	-	\$152,596

Figure 12. Option 3 Revenue Analysis



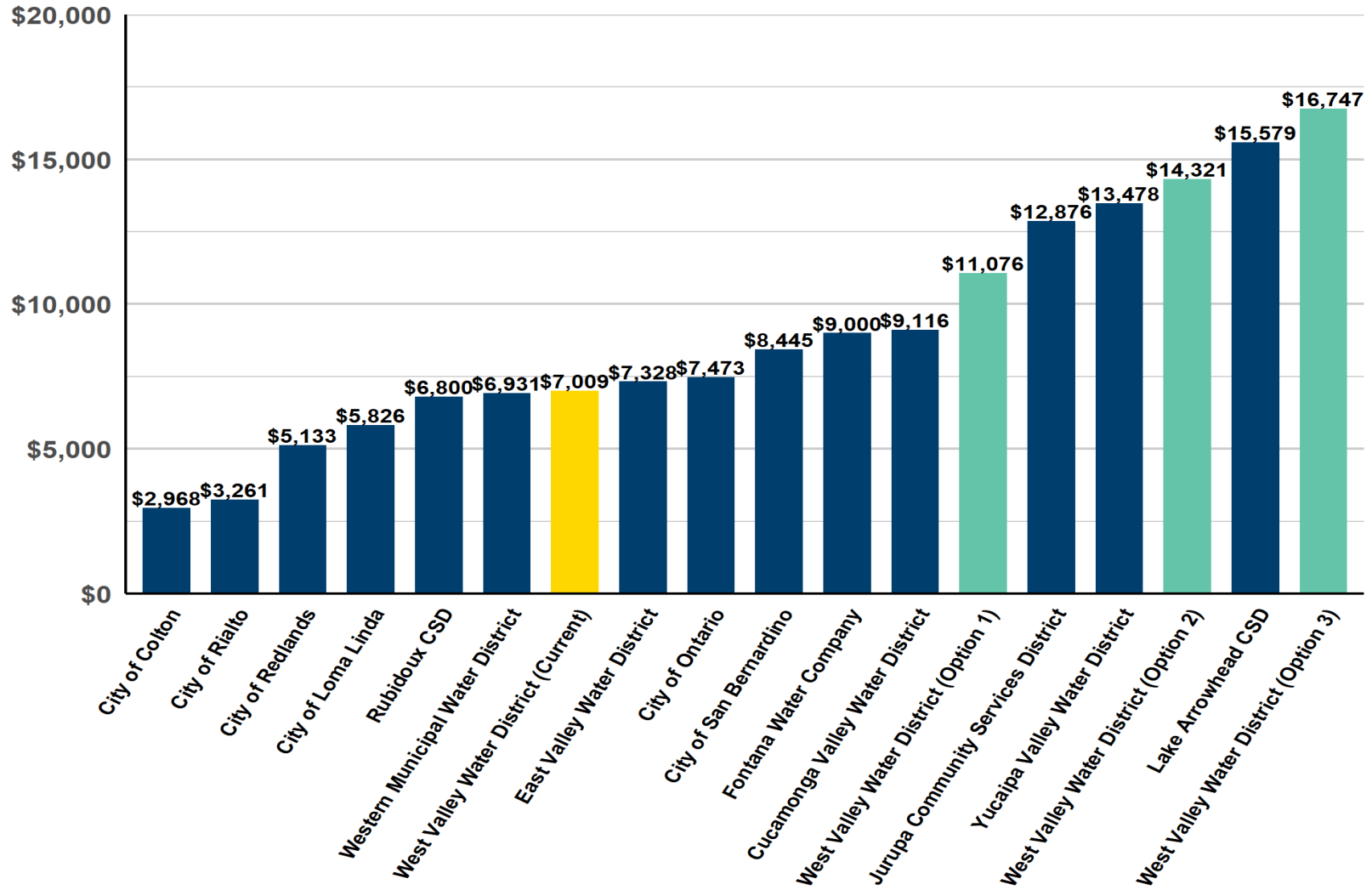
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4. FEE COMPARISON SURVEY

There are significant differences in the Development Impact Fees among the neighboring communities of WVWD. Each agency has its own unique objectives and circumstances to consider and account for when setting this type of fee. For example, a system with sufficient capacity left to take on new customers for their planning period most likely will only use an approach which includes the Buy-in method when calculating the fee. The fees computed using this method is typically lower than the fees computed with the Incremental Cost method. Alternately, WVWD expects significant growth and needs to invest heavily in capital projects to accommodate its growing demand. Thus, it follows that the District must have a higher Development Impact Fee to offset the greater investment planned for future growth.

As presented in the Methodology section of this report there are many acceptable and defensible methods to compute the fee, which also contributes to the large variance among agencies. The following figure displays the current and proposed Development Impact Fees for the District compared to neighboring agencies' currently implemented fees.

Figure 13. Fee Comparison



5. FINAL RECOMMENDATIONS

The District's planned capital improvement project scheduled between FY 2021 and FY 2046 totals \$255 million. Development Impact Fee revenue is restricted and must be used strictly to fund most or all expansion-related capital costs. Without sufficient funding sourced from new development, funding the District's growth through water rates could place massive burden on the current ratepayers. At the District's request, RDN produced three optional fees ranging from \$11,076 to \$16,955 which all conform to State guidelines. All of the proposed fees will significantly increase Development Impact Fee revenues for the District compared to the current fee of \$7,009. In summary the three options presented in this report accomplish the outlined goals to varying degrees:

- Option 1:
 - Uses the replacement cost less depreciation (RCLD) methodology
 - **Accounts** for system depreciation and has the **lowest impact** on new development
 - **Does not** recover enough revenues to fund all of the expansion related CIPs, consequently current customers will need to fill the gap in revenues through rate increases
- Option 2:
 - Uses the replacement cost new (RCN) methodology which does not account for system depreciation
 - Recovers **sufficient** revenues to accommodate necessary system capacity growth through 2046
- Option 3:
 - Uses RCN method but additionally calculates the value of water pipes by using engineering estimates for total cost to replace the current mains of 14" and bigger
 - Recovers **sufficient** revenues to fund all necessary CIPs for expansion
 - Puts a **significant burden** on new development, which may hinder long-term growth

RDN recommends the District implement Option 2. This option results in a Development Impact Fee of \$14,321. This option is expected to generate sufficient revenue to cover the entire CIP cost estimated for expansion, and have some additional revenue to offset some of the CIP costs for the existing assets. Additionally, using a higher fee could hinder development, which could simply move to a different location if the cost to build significantly greater than neighboring agencies.

RDN recommends that the District update the Development Impact Fee each year to keep pace with construction cost inflation. The District can apply the annual increase (or decrease) in the ENR Los Angeles CCI. Additionally, we recommend that WWWD conduct a review the fee every four to five years or when there are significant changes in the physical system, planned capital projects, pace of new development, or other major changes.





**BOARD OF DIRECTORS
STAFF REPORT**

DATE: June 3, 2021
TO: Board of Directors
FROM: Shamindra Manbahal, Interim General Manager
SUBJECT: ADOPT RESOLUTION 2021-12, FISCAL YEAR 2021-22 BUDGET

BACKGROUND:

At its May 20, 2021 meeting the West Valley Board of Directors approved the Operating and Capital Improvement Project budgets for West Valley Water District (“District”) for fiscal year 2021-22 ending June, 30, 2022.

DISCUSSION:

The approved FY 21-22 budget includes:

- Funding for 87 full-time employees
- Satisfied minimum bond covenant ratio of 1.20
- Funding for continued operating expenses safe drinking water to our customers
 - Water Quality Functions
 - Water Treatment
 - Customer Service system enhancement/response
 - Electronic security to protect customer data
- Community outreach programs
 - Quarterly newsletters to customers
 - Customer information kits (Fact Sheets, Brochures, Flyers etc...)
 - Landscape Education
 - Conservation Rebates
- Capital Improvement Plan based on Water Master Plan
 - Infrastructure replacement/rehabilitation
 - Well & Pumping rehabilitation
 - Reservoir Rehabilitation
 - Water Main Replacement
 - Pumps, Booster’s replacement/rehabilitation
 - New Infrastructure
 - Roemer plant expansion
 - Pumps and booster plants
 - Source of supply wells

- Water mains
- Capital Outlay
 - Fleet/Equipment
 - Advanced Metering Infrastructure AMI
 - Safety and Technology upgrades

FISCAL IMPACT:

The FY 2021-2022 Operating Revenues are \$32,843,316 versus the FY 2020-21 Budget of \$27,150,161. The FY 2021-22 Operating Expenditures are \$28,992,692 versus the FY 2020-21 Budget of \$26,375,405.

STAFF RECOMMENDATION:

Staff recommends that this item be submitted for consideration, and that the Board of Directors approve this item and authorize the Interim General Manager to execute the necessary documents.

Respectfully Submitted,

Shamindra Manbahal

Shamindra Manbahal, Interim General Manager

SM:jv

ATTACHMENT(S):

1. Resolution No. 2021-12 adopting the annual FY 2021-22 Budget

RESOLUTION NO. 2021-12
A RESOLUTION OF THE BOARD OF DIRECTORS
OF THE WEST VALLEY WATER DISTRICT
ADOPTING THE ANNUAL OPERATING AND CAPITAL IMPROVEMENT
BUDGET FOR 2021-2022

WHEREAS, West Valley Water District is a public agency of the State of California, established under Division 12 of the Water Code of the State of California; and

WHEREAS, it has been the practice of West Valley Water District to adopt a budget for each fiscal year to serve as the annual financial plan; and

WHEREAS, it is the task of the General Manager to submit a budget for adoption by the Board of Directors:

NOW, THEREFORE, BE IT RESOLVED that the Board of Directors of the West Valley Water District does hereby resolve, determine and order as follows:

- Section 1** The Board of Directors desires to have a budget review process, which provides for Board of Directors participation and includes executive staff member comments in the development of the budget.
- Section 2** The Board of Directors desires to adopt a budget for each fiscal year that provides for adequate maintenance of infrastructure and orderly replacement of equipment.
- Section 3** The Board of Directors desires to adopt a budget where revenues are sufficient to meet expenses.
- Section 4** The Board of Directors hereby authorized the General Manager to present a budget to the Board of Directors for adoption prior to the beginning of each fiscal year.
- Section 5** The Board of Directors authorizes the General Manager, if the revenue of the proposed budget is not sufficient to meet expenses, to propose alternatives to balance the budget, including use of reserves or other methods, with Board approval.
- Section 6** The Board of Directors hereby establishes that additional funds may be considered for use during the fiscal year as needs arise with approval of the Board of Directors.
- Section 7** The Board of Directors hereby establishes that quarterly financial reports will be prepared by the Chief Financial Administration and Officer comparing actual revenues and expenses to budget amounts.

Section 8

The Board of Directors of the West Valley Water District does hereby adopt the Operations and Capital Improvement Budget for 2021-2022.

BE IT FURTHER RESOLVED that said Resolution shall be effective July 1, 2021.

ADOPTED, SIGNED, AND APPROVED THIS 3rd DAY OF JUNE 2021.

AYES: DIRECTORS:

NOES: DIRECTORS:

ABSENT: DIRECTORS:

ABSTAIN: DIRECTORS:

Channing Hawkins
President of the Board of Directors
West Valley Water District

ATTEST:

Peggy Asche
Board Secretary



**BOARD OF DIRECTORS
STAFF REPORT**

DATE: June 3, 2021
TO: Board of Directors
FROM: Shamindra Manbahal, Interim General Manager
SUBJECT: UPDATED JOB CLASSIFICATION SCHEDULE FY 2021/22

BACKGROUND:

On May 20, 2021, staff presented the FY 2021/22 Budget to the Board, which approved and adopted by the Board. The budget includes the updated job classifications which reflect the rate of pay for each position for FY 2021/22.

The dollar amounts of the Salary Schedule and Job Classification Pay Schedule for Fiscal year 2021-2022 was included as part of the Fiscal year 2021-2022 Operating Capital budgets, adopted by the Board of Directors.

DISCUSSION:

The 2021-22 Job Classification Schedule has been updated to reflect current positions, pay rates and ranges for Job Classifications (Attached as Exhibit A). In updating the Job Classification Schedule, the District will be in accordance with posting compensation requirements. Compensation for any employee agreement will be effective July 1, 2021.

As part of the District's obligation the Job Classification Schedule must be publicly available. This is required by CalPERS and is a critical component to verify all employees' pay rates when calculating employees' retirement benefits. Maintaining a compliant publicly available pay schedule supports transparency and expedite CalPERS' review process. Failure to provide CalPERS with a compliant publicly available pay schedule may result in a retirement benefit being delayed.

Staff has prepared Resolution #: 2021-13 for review, approval, and adoption of the Board.

FISCAL IMPACT:

The Job classification ranges is included in the 2021-22 FY Budget.

STAFF RECOMMENDATION:

Staff recommends that this item be submitted for consideration, and that the Board of Directors approve this item and authorize the Interim General Manager to execute the necessary documents.

Respectfully Submitted,

Shamindra Manbahal

Shamindra Manbahal, Interim General Manager

SM:hs

ATTACHMENT(S):

1. Resolution No. 2021-13
2. Job Classification Effective 7.1.2021

RESOLUTION NO. 2021-13

**A RESOLUTION OF THE BOARD OF DIRECTORS OF THE
WEST VALLEY WATER DISTRICT
ESTABLISHING THE SALARY SCHEDULE AND JOB CLASSIFICATION PAY
SCHEDULE FOR FISCAL YEAR 2021-22**

WHEREAS, the Board of Directors (“Board”) of the West Valley Water District (“District”) previously adopted the Salary Schedule and Job Classification Pay Schedule for Fiscal year 2020-2021, by the Board of Directors on June 25, 2020; and

WHEREAS, the dollar amounts of the Salary Schedule and Job Classification Pay Schedule for Fiscal year 2021-2022 was included as part of the Fiscal year 2021-2022 Operating Capital budgets, adopted by the Board of Directors on May 20, 2021; and

NOW, THEREFORE, BE IT RESOLVED that the Board of Directors of the West Valley Water District adopts the Salary Schedule and Job Classification Pay Schedule for Fiscal Year 2021-22 as attached Exhibit “A”.

ADOPTED, SIGNED AND APPROVED THIS 3rd DAY OF JUNE 2021.

AYES: DIRECTORS:

NOES: DIRECTORS:

ABSENT: DIRECTORS:

ABSTAIN: DIRECTORS:

Channing Hawkins
President of the Board of Directors
West Valley Water District

ATTEST:

Peggy Asche
Board Secretary

WEST VALLEY WATER DISTRICT
JOB CLASSIFICATIONS - EFFECTIVE 07/01/2021

Job Classification Title	Range No	Annual Salary		Exempt
		Minimum	Maximum	Y = Yes N = No
GIS STUDENT INTERN	22	\$ 38,064	\$ 53,602	N
STUDENT INTERN	22	\$ 38,064	\$ 53,602	N
CUSTOMER SERVICE REP I	24	\$ 39,978	\$ 56,285	N
ASSISTANT WATER SYSTEMS OPERATOR	26	\$ 42,016	\$ 59,093	N
CUSTOMER SERVICE REP II	28	\$ 44,096	\$ 62,046	N
PURCHASING / INVENTORY SPECIALIST I	28	\$ 44,096	\$ 62,046	N
WATER SYSTEMS OPERATOR I	30	\$ 46,301	\$ 65,125	N
ACCOUNTING SPECIALIST II	32	\$ 48,610	\$ 68,390	N
CUSTOMER SERVICE REP III	32	\$ 48,610	\$ 68,390	N
ENGINEERING SPECIALIST II	32	\$ 48,610	\$ 68,390	N
FIELD OPERATIONS SPECIALIST II	32	\$ 48,610	\$ 68,390	N
ACCOUNTING SPECIALIST III	34	\$ 51,022	\$ 71,822	N
CUSTOMER SERVICE LEAD	36	\$ 53,602	\$ 75,421	N
WATER SYSTEMS OPERATOR II	36	\$ 53,602	\$ 75,421	N
ENGINEERING TECHNICIAN II	38	\$ 56,285	\$ 79,165	N
ELECTRICAL & INSTRUMENT TECHNICIAN	40	\$ 59,093	\$ 83,117	N
PUBLIC AFFAIRS ANALYST	40	\$ 59,093	\$ 83,117	N
WATER SYSTEMS OPERATOR III	40	\$ 59,093	\$ 83,117	N
ACCOUNTING SPECIALIST LEAD	42	\$ 62,046	\$ 87,277	N
COMMUNITY AFFAIRS REPRESENTATIVE	42	\$ 62,046	\$ 87,277	N
ENGINEERING TECH III	42	\$ 62,046	\$ 87,277	N
WATER QUALITY SPECIALIST	44	\$ 65,125	\$ 91,624	N
PLANNER/SCHEDULER	44	\$ 65,125	\$ 91,624	N
ACCOUNTANT	46	\$ 68,390	\$ 96,242	N
ELECTRICAL & INSTRUMENT SPECIALIST	46	\$ 68,390	\$ 96,242	N
INFO TECH. SUPPORT SPECIALIST	46	\$ 68,390	\$ 96,242	N
PURCHASING ANALYST	46	\$ 68,390	\$ 96,242	N
DEVELOPMENT COORDINATOR I	46	\$ 68,390	\$ 96,242	N
DEVELOPMENT COORDINATOR II	52	\$ 79,165	\$ 111,405	Y
GIS ADMINISTRATOR	54	\$ 83,117	\$ 116,979	Y
INFO TECHNOLOGY ADMINISTRATOR	54	\$ 83,117	\$ 116,979	N
HUMAN RESOURCES ANALYST	113	\$ 60,861	\$ 99,861	N
HUMAN RESOURCES SPECIALIST/CONFIDENTIAL	113	\$ 60,861	\$ 99,861	N
GOVERNMENT AND LEGISLATIVE AFFAIRS ANALYST	114	\$ 63,918	\$ 104,853	Y
EXECUTIVE ASSISTANT/CONFIDENTIAL	114	\$ 63,918	\$ 104,853	N
CUSTOMER SVC SUPERVISOR	115	\$ 67,101	\$ 110,094	N
PURCHASING SUPERVISOR	115	\$ 67,101	\$ 110,094	Y
SUPERVISING WATER SYSTEM OPERATOR	115	\$ 67,101	\$ 110,094	Y
CHIEF WATER SYSTEMS OPERATOR	117	\$ 73,986	\$ 121,389	Y
ASSOCIATE ENGINEER W/ P.E.	117	\$ 73,986	\$ 121,389	Y
BOARD SECRETARY	119	\$ 79,186	\$ 129,938	Y
BUSINESS SYSTEMS MANAGER	124	\$ 101,067	\$ 165,818	Y
DISTRICT ENGINEER	124	\$ 101,067	\$ 165,818	Y
SENIOR ENGINEER	124	\$ 101,067	\$ 165,818	Y

Exhibit "A"

WEST VALLEY WATER DISTRICT
JOB CLASSIFICATIONS - EFFECTIVE 07/01/2021

Job Classification Title	Range No	Annual Salary		Exempt
		Minimum	Maximum	Y = Yes N = No
DIRECTOR OF ENGINEERING	126	\$ 111,426	\$ 182,832	Y
DIRECTOR OF FINANCE	126	\$ 111,426	\$ 182,832	Y
DIRECTOR OF GENERAL SERVICES	126	\$ 111,426	\$ 182,832	Y
DIRECTOR OF HUMAN RESOURCES & RISK MANAGEMENT	126	\$ 111,426	\$ 182,832	Y
DIRECTOR OF OPERATIONS	126	\$ 111,426	\$ 182,832	Y
DIRECTOR OF GOVERNMENT AND LEGISLATIVE AFFAIRS	130	\$ 135,450	\$ 222,227	Y
CHIEF FINANCIAL & ADMINISTRATIVE OFFICER	130	\$ 135,450	\$ 222,227	Y
ASSISTANT GENERAL MANAGER	130	\$ 135,450	\$ 222,227	Y
GENERAL MANAGER	GM	\$ 222,227	\$ 244,444	Y
BOARD OF DIRECTORS (10 MEETINGS MAXIMUM)			\$ 169.79	per meeting



**BOARD OF DIRECTORS
STAFF REPORT**

DATE: June 3, 2021
TO: Board of Directors
FROM: Shamindra Manbahal, Interim General Manager
SUBJECT: CONSIDER EMERGENCY PURCHASE OF A VARIABLE FREQUENCY DRIVE (VFD) FOR THE NORTH WELL AT EAST COMPLEX

BACKGROUND:

The North Well at East Complex is currently over-pumping what the well can yield and needs to be able to be slowed down to pump at a lower flow rate. The well is currently equipped with a single speed motor drive, and will need to have an adjustable speed drive to operate the well pump at a pumping level that suits the current capacity of the well.

DISCUSSION:

This modification to the North Well is part of a larger plan to rehabilitate this well and equip it to match the current groundwater levels and safe production yield. The bulk of that work is planned for wintertime, however, purchasing and installing a VFD will allow the North Well to stay in use through the summer and complete the rest of the project during low demand months of the year.

The purchase and installation of the VFD was approved by the Baseline Feeder Committee on May 24, 2021 with all of the member agencies in agreement. Southern California Edison's Time-Of-Use rate plans start on June 1, 2021. From June to September, the well would lose 5 hours of pump time daily on weekdays to prevent high demand charges. Due to the urgency of the VFD and to ensure this water source is available for BLF member agencies, District staff was directed to proceed with the VFD and bring back the final costs upon project completion to the Board of Director's for ratification at the next Board meeting.

Below is a summary of the product information:

Quinn Cat		
Quantity	Description	Cost
1	Toshiba 400HP VFD to replace existing single speed motor drive	\$21,712.52
	Labor for installation	\$6,560.00
	Cost	\$28,272.52

FISCAL IMPACT:

This is a Baseline Feeder facility. Cost will be shared amongst member agencies.

This item is not budgeted in the Fiscal Year 2020/21 Operating Budget. A budget transfer from GL 100-5310-540-5602 titled "Repair & Maintenance/Chlorination Equipment" in the amount of \$20,000 to GL 100-5210-540-5614 titled "Repair & Maintenance/Structures/Facility/Equip" is requested.

STAFF RECOMMENDATION:

Staff recommends that this item be submitted for consideration, and that the Board of Directors approve this item and authorize the Interim General Manager to execute the necessary documents.

SM:jc

ATTACHMENT(S):

1. Exhibit A - Quote
2. Exhibit B - Sole Authorized Manufacturer and Direct Distributor Letter

EXHIBIT A



Quote

Sulzer EMS - Colton
620 S Rancho Ave
Colton, CA 92324
Phone: 909-825-7971
Fax: 909-825-6312

West Valley Water
APinvoices@WVWD.org
P.O. Box 2090
Rialto, CA 92377

Quotation: Q30003607
Customer PO:
Project:
Date: 5/24/2021

Attention: Joe Schaack

Subject: West Valley Water 400HP VFD Retrofit
Sulzer EMS is pleased to provide this quotation for the work scope listed below:

Work Scope

Price(\$ USD)

1. 400HP VFD Retrofit (1.000)

A. Variable Frequency Drive

- 1. West Valley Water 400HP AS3 Retrofit
Includes: 400HP Toshiba AS3 series VFD with remote keypad kit, control power transformer, speed pot, top-mount pagoda fan and filters

Component Total Material:	21,712.52
Component Total Labor:	6,560.00
	28,272.52
Quote Total Material:	21,712.52
Quote Total Labor:	6,560.00
Amount	28,272.52

Brian M Wilkinson
CNRS-CONTROLS

The customer is to ensure that the equipment or any component therein or its workplace (to the extent that any Sulzer Turbo Services Houston Inc. employee is required to perform work there) shall not contain Hazardous Material. (Example: The Customer shall be obligated, at his own expense, to make its workplace free of any hazardous material or decontaminate its equipment or such parts of the equipment to be repaired or replaced hereunder, which may be contaminated due to hazardous material, including but not limited to arsenic, asbestos, benzene, carbon tetrachloride, lead, cadmium or chemicals restricted pursuant to any Government Regulatory Authority. It shall be the customer's obligation, at their own cost and expense, to assume the responsibility as generator and manage any Hazardous or Regulated Waste arising from the decontamination of its equipment in accordance with applicable laws and regulations. Until this decontamination has been done, Sulzer Turbo Services Houston Inc. shall be under no obligation or liability to continue its performance of work.)

EXHIBIT B

TOSHIBA

May 27, 2021

To Whom It May Concern:

This letter confirms that Sulzer Electro-Mechanical Services Inc. located in Colton, California is the only certified industrial service center for Toshiba's AS3 low voltage variable frequency drive in the Southern California area. Additionally, they are our primary industrial distributor for all motors and variable frequency drive products in Southern California. This includes, but is not limited to, Los Angeles, Orange, San Bernardino, and Riverside Counties.

Please contact me with any questions or for further confirmation.

Thank you,
Schyler Bailey



Do the right thing.
Look for a better way.
Always consider the impact.
Create together.

Schyler Bailey

Outside Sales – CA, NV, HI

Motors & Drives Division

Mobile: (909) 536-6490

Schyler.Bailey@toshiba.comIf you would like to provide feedback, my manager is Colin.Joeright@toshiba.com

Toshiba International Corporation

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